### **Public Document Pack**



### Argyll and Bute Council Comhairle Earra-Ghàidheal Agus Bhòid

Executive Director: Douglas Hendry

Kilmory, Lochgilphead, PA31 8RT Tel: 01546 602127 Fax: 01546 604435 DX 599700 LOCHGILPHEAD 7 November 2019

#### **NOTICE OF MEETING**

A meeting of the ARGYLL AND BUTE LOCAL REVIEW BODY will be held in the COUNCIL CHAMBERS, KILMORY, LOCHGILPHEAD on THURSDAY, 14 NOVEMBER 2019 at 9:30 AM, which you are requested to attend.

Douglas Hendry Executive Director

#### **BUSINESS**

- 1. APOLOGIES FOR ABSENCE
- 2. DECLARATIONS OF INTEREST (IF ANY)
- 3. CONSIDER NOTICE OF REVIEW REQUEST: 63 JOHN STREET, HELENSBURGH, G84 9JZ (REF: 19/0006/LRB)
  - (a) Notice of Review and Supporting Documentation (Pages 3 44)
  - (b) Comments from Interested Parties (Pages 45 64)
  - (c) Comments from Applicant (Pages 65 74)

### ARGYLL AND BUTE LOCAL REVIEW BODY

Councillor Rory Colville
Councillor Alastair Redman

Councillor Robin Currie

Contact: Lynsey Innis, Senior Committee Assistant; Tel: 01546 604338



Ref: AB1

### ARGYLL AND BUTE COUNCIL

www.argyll-bute.gov.uk/\*\*

## **NOTICE OF REVIEW**

OFFICIAL USE 04/10/19 1. Innis.

**Date Received** 

Notice of Request for Review under Section 43(a)8 of the Town and Country Planning (Scotland) Act 1997 and the Town and Country Planning (Schemes of Delegation and Local Review Procedure) (Scotland) Regulations 2013

Important - Please read the notes on how to complete this form and use Block Capitals. Further information is available on the Council's website.

You should, if you wish, seek advice from a Professional Advisor on how to complete this

		form.	ar navisor on now to complete this
(1)	APPLICANT FOR REVIEW	(2) AGEN	NT (if any)
Na	me DR. NICHOLAS DUNN and DR. AIWIAN DUNN	Name	CHRIS DOAK ARCHITECT
Add	dress 63 JOHN STREET	Address	5 SHAFTESBURY STREET
	HELENGBURGH		ANDERSTON
			alabaow
Pos	t Code G 84 9JZ	Post Code	G3 BUN
Tel.	No.	Tel. No.	0141 248 4263
Ema	ail	Email	
(8)	Do you wish correspondence to be se	ent to you	or your Agent
(4)	(a) Reference Number of Planning A	Application	18/02163/PP
	(b) Date of Submission		27 beptember 2018
	(c) Date of Decision Notice (if application		9 July 2019
(5)	Address of Appeal Property	(	received 7 August 2019)
			63 JOHN STREET HELENSBURGH
			G84 9JZ

(6)	Description of Proposal REPLACEMENT OF TIMBER SASH AND CASE WINDOWS (UNOPENABLE CONDITION) WITH UPVC P/4 WIND	THEM
	10 MAICH IN APPEARANCE PROPORTION, AND OPENING WET	TIAN
	FORMATION OF PATIO DOORS AT REAR, AND FORMATION OF VINDOW OPENING IN GABLE WALL, NOTE: NON-LISTE	
	BUILDING WITHIN CONSERVATION AREA	D

/ <b>7</b> \			N CONSERVATION AREA
(7)			easons for requesting the review:-
	hee	ATTACHED	SHEET

If insufficient space please continue on a separate page. Is this attached?

Please tick to confirm



(8) If the Local Review Body determines that it requires further information on	
"specified matters" please indicate which of the following procedure you would	prefer
to provide such information:-	

(a)	Dealt with by written submission	/
(b)	Dealt with by Local Hearing	
(c)	Dealt with by written submission and site inspection	
(d)	Dealt with by local hearing and site inspection	

NB it is a matter solely for the Local Review Body to determine if further information is required and, if so, how it should be obtained.

(9) Please list in the schedule all documentation submitted as part of the application for review ensuring that each document corresponds to the numbering in the sections below:-

Schedule of documents submitted with Notice of Review (Note if posting your paperwork 3 paper copies of each of the documents referred to in the schedule below <u>must be attached</u>):

No	
	Detail
1	APPLICATION FOR PLANNING PERMISSION FORM, PATED 27 SEPTEMBER 2018
2	REFUSAL OF PLANNING PERMISSION, DECISION NOTICE OF 9 JULY 2019
3	COPY OF THE APPUCATION PRAWINGS, STAMPED 'REFUSED'
4	PHOTOGRAPHS OF THE EXTERIOR OF 63 JOHN STREET
5	PHOTOURAPH OF FRONT BAY WINDOW, SHOWING OVER-PAINTED ASTRAGALS AND FRAMING
6	COPY OF PLANNING PERMISSION DECISION NOTICE and DEAWINGS FOR 59 JOHN STREET, DATED 24 DEPT. 2018
7	THE MANUFACTURER'S WEBSITE.
8	PHOTOGRAPHS OF UPVC REPLACEMENT SASH WINDOWS IN A GROUND PLOOR FLAT, BROUGHAM STREET, GREENOU
9	THE COUNTY TIREET, AREENOU
10	

If insufficient space please continue on a separate page. Is this attached?

Please tick to confirm

Submitted by (Please sign)				Dated [	2 Octo	per 2	019
Important Not	es for Guida	ance					
(1) All matters in or accor	which the a	applicant inte Notice of Revi	nds to rai ew	se in tl	he review n	nust be	set ou
(2) All docume on in the R information Session Ru	eview must n is required	als and evider accompany t I under Regul	he Notice	of Rev	view UNLE	SS furth	er
(3) Guidance o	on the proce argyll-bute.	dures can be gov.uk/plann	found or ing-and-e	the Conviron	ouncil's we ment/local	bsite -: review-	body
(4) In in doubt		ceed please c rgyll-bute.gov		546 60	4392/60426	9 or em	ail:
(5) Once comp localreview Services, (i	process@a	orm can be eit rgyll-bute.gov w Body), Kilm	uk or re	turned	by post to	Commi PA31 8	ttee RT
(6) You will red mail (if app supporting	ceive an ack licable), wit documenta	hin 14 days of	nt of this f the rece	form, u	usually by e our form a	electron nd	ic
If you have any Committee Sen bute.gov.uk	queries rela vices on 015	ting to the com 46 604392/604	pletion of 1269 or en	this for nail: <u>loc</u>	m please co alreviewpro	ontact cess@a	irgyll-
For official use	only						
Date form issue	d						
Issued by (pleas	se sign)						

### Page 7

#### (7) . DETAILED REASONS FOR REQUESTING THE REVIEW:

The Applicants, Dr Nicholas Dunn and Dr Gillian Dunn, are long-term residents of Helensburgh. With a large family, and in need of a bigger home with additional accommodation, they moved into 63 JOHN STREET, HELENSBURGH in 2017. In order to make the house look more visibly appealing to buyers, the previous owners had employed someone to paint the windows on both the outside and the inside. The painting was carried out in a rushed and irresponsible manner, and no attempt was made to ensure that the windows could be subsequently opened. The windows of the house are a mixture of timber sash and case, and timber casement! All are single glazed. The house is cold in winter, and warm and stuffy in summer, and difficult to safely clean at any time. Attempts to free the windows have revealed multiple areas of rot in the cills and frames, indicating that they cannot be economically repaired.

63 JOHN STREET is a Non-Listed Building within the Conservation Area, and many of its neighbours have replacement windows in UPVC - but not always aesthetically-pleasing, we concede. Dr and Dr Dunn take seriously their stewardship of a house within the Conservation Area, and they have extensively researched and identified companies who are able to manufacture exact replicas of their windows in maintenance-free UPVC, with the addition of the heat-saving benefits of double glazing.

The Application for Planning Permission was made on 27 September 2018,not only for the replacement of the windows, but also for formation of a new window opening in the north gable, and formation of patio doors linking the rear of the house to the garden. Three days before our Application, Argyll & Bute Council Granted Planning Permission at 59 JOHN STREET, HELENSBURGH for "the replacement of 7 no. timber, single-glazed windows to UPVC double-glazed, of the same style and appearance".

Throughout the long assessment period of the Application, we supplied the Case Officer with detailed manufacturer's technical information on the replacement windows, but Permission was Refused on 9 July 2019. For reasons unknown, the Council delayed sending out the Decision

Dr and Dr Dunn, and myself as Agent, are disappointed that the Council does not seem to be aware of the continuing development of window technology, manufacturing, and appearance, and that they were seemingly unsatisfied by the requested manufacturer's information that supplied to them. The Dunns intend to replace their windows with those from the Rehau Heritage Sash range, and these are widely recognized as the most authentic UPVC sash windows available. Rehau are able to replace timber traditional timber windows, so that they are virtually identical to the original style.

For the Reviewers' benefit, I enclose photographs showing examples of replacement sash windows from a manufacturer's website, where the Rehau range has been utilized. Additionally, for a more local example (albeit on the other side of the River), I enclose photographs of the replacement sash windows in a Ground Floor Flat at BROUGHAM STREET, GREENOCK - within the West End Conservation Area of the town.

Thirty windows at 63 JOHN STREET are stuck and unopenable, and to reinstate them with timber replacements would require a hefty financial outlay from the Applicants. Double glazed units installed in new timber sashes require bigger and more robust stiles and astragals, and a slimmer profile can often only be provided by UPVC frames - and at a considerably less cost;

I thank you for your Assessment of my clients' Application for Review.

CHRIS DOAK ARCHITECT

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Town and Country Planning (SCOTLAND) ACT 1997
The Town and Country Planning (Development Management Procedure) (SCOTLAND) REGULATIONS
2013

Please refer to the accompanying Guidance Notes when completing this application
PLEASE NOTE IT IS FASTER AND SIMPLER TO SUBMIT PLANNING APPLICATIONS
ELECTRONICALLY VIA https://www.eplanning.scot

1. Applicant's De	tails	2. Agent's Details			
Title Forename Surname	NICHOLAS + GILLIAN DUNN	Ref No. Forename Surname			
Company Name Building No./Name Address Line 1 Address Line 2 Town/City	63 JOHN STREET HELENSBURGH	Company Name Building No./Name Address Line 1 Address Line 2 Town/City	CHEW DOAK ARCHITECTS  5  5HAFTESBURY STREET  ANDERSTON  4LABAOW		
Postcode Telephone Mobile Fax Email  3. Address or Loc	G 84 9JZ	Postcode Telephone Mobile Fax Email	U3 80N 0141 248 4263		
63 U HEL G 84	OHN STREET ENSBURGH 9JZ e a full site address please identi				
4. Describe the Pro					
REPLACEMEN (UNOPENABLE APPEARAN CE OF PATIO DOC OPENING IN Have the works alread	PH AT PEAR AND	OPENINA MIN FORMATION OTE: NON-LIST Yes NOV	ENT WINDOWS IDOWS TO MATCH IN ETHOD. FORMATION OF NEW WINDOW ED BUILDING WITHIN CONSERVATION AREA		
ate started: Date completed:					

If yes, please explain why work has already taken place in advance of making this application.				
5. Pre-Application Discussion				
Have you received any advice from the planning authority in relation to this proposal?				
If yes, pléase provide details about the advice below:				
In what format was the advice given?  Meeting Telephone call Letter Email				
Have you agreed or are you discussing a Processing Agreement with the planning authority? Yes No				
Please provide a description of the advice you were given and who you received the advice from:				
Name: Date: Ref No.;				
6. Trees				
Are there any trees on or adjacent to the application site?				
If yes, please show on drawings any trees (including known protected trees) and their canopy spread as they relate				
to the proposed site and indicate if any are to be cut back or felled.				
7. Changes to Vehicle Access and Parking				
Are you proposing a new altered vehicle access to or from a public road?  Yes No				
If yes, please show in your drawings the position of any existing, altered or new access and explain the changes you propose to make. You should also show existing footpaths and note if there with be any impact on these.				
Are you proposing any changes to public paths, public rights of way or affecting any public rights of access?				
If yes, please show on your drawings the position of any affected areas and explain the changes you propose to make, including arrangement for continuing or alternative public access.				
How many vehicle parking spaces (garaging and open parking) currently Exist on the application site?				
How many vehicle parking spaces (garaging and open parking) do you propose on the site? (i.e. the total of existing and any new spaces or reduced number of spaces)				
Please show on your drawings the position of existing and proposed parking spaces and identify if these are for the use of particular types of vehicles (e.g. parking for disabled people, coaches, HGV vehicles, etc.				

3. Planning Service Emp	loyee/Elected Member Interest
elected member of the plann	ne applicant's spouse or partner a close relative of a member of staff in the planning
If you have answered yes ple	
DECLARATION	
I, the applicant Lagent certify	that this is an application for planning permission and that accompanying at information are provided as part of this application. I hereby confirm that the is true and accurate to the best of my knowledge.
I, the applicant/agent hereby	certify that the attached Land Ownership Certificate has been completed
I, the applicant/agent hereby tenants	certify that requisite notice has been given to other land owners and for agricultural  Yes No N/A
Signature:	Name: CHRID DOAK ARCHT. Date: 27 bept 2018
Any personal data that you	have been asked to provide on this from will be held and processed in accordance wit



FEC. 7.8.19

38 East Clyde Street Helensburgh G84 7PG

TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997 (AS AMENDED)
TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE)
(SCOTLAND) REGULATIONS 2013

REFUSUAL OF PLANNING PERMISSION

**REFERENCE NUMBER: 18/02163/PP** 

Nicholas And Gillian Dunn Chris Doak Architect 5 Shaftesbury Street Anderston Glasgow G3 8UN

I refer to your application dated 2nd October 2018 for planning permission in respect of the following development:

Installation of replacement windows from timber sash and case to white uPVC double glazed sash and case windows to include formation of rear patio door, replacement door to side elevation and new window opening in gable wall (kitchen area)

63 John Street Helensburgh Argyll And Bute G84 9JZ

Argyll and Bute Council in exercise of their powers under the above mentioned Act and Regulations hereby refuse planning permission for the above development for the reasons(s) contained in the attached appendix.

Dated: 9 July 2019

Fergus Murray

Head of Development and Economic Growth

www.argyll-bute.gov.uk



#### REASONS FOR REFUSAL RELATIVE TO APPLICATION NUMBER: 18/02163/PP

1. The windows proposed replacement windows will have non-traditional frames and surface mounted astragals, which by virtue of their inappropriate uPVC material will have an unacceptable impact upon the appearance and the architectural and historic interest of the conservation area. They would fail to preserve the character of the conservation area and are contrary to the policy position expressed in Scottish Planning Policy and Managing Change in the Historic Environment.

The council's Technical Working Note Argyll & Bute Windows specifically sets out which buildings can be classed as Prime Townscape Blocks. This building, by virtue of its high visibility within the conservation area, its largely unaltered windows and set between two traditional villas who have also retained their original windows is considered to be one. Within prime townscape blocks, only refurbishment/repair or like for like timber replacement will be permitted. The introduction of uPVC windows, although the same style and method of opening, lack the elegance and refinement of traditional timber windows and as such would appear visually intrusive, visually discordant and would detract from the character and appearance of the existing building and the wider conservation area.

The development is therefore contrary to LDP STRAT 1, LDP 3, LDP 9 of the Local Development Plan and SG LDP ENV 17 of the Supplementary Guidance which presumes against development which does not preserve or enhance the character or appearance of a the built environment, including Conservation Areas. The proposal is not consistent with the expectations of HES through their Managing Change in the Historic Environment guidance of the Councils Technical Working Note Argyll & Bute Windows April 2018.

- 2. For the purpose of clarity it is advised that this decision notice relates to the details specified on the application form dated 18/04/2018 and the refused drawing reference numbers;
  - 1/16 Location Plan and Site Plan. Drawing Number 01
  - 2/16 Front Elevation as Existing. Drawing Number 05, Rev B
  - 3/16 Rear Elevation as Existing. Drawing Number 07, Rev B
  - 4/16 Side Elevation as Existing. Drawing Number 06, Rev B
  - 5/16 Side Elevation as Existing. Drawing Number 08, Rev B
  - 6/16 Ground Floor Plan as Existing. Drawing Number 02, Rev B
  - 7/16 First Floor Plan as Existing. Drawing Number 03, Rev B
  - 8/16 Elevations and Dimensions of Windows Existing. Drawing Number 16
  - 9/16 Ground Floor Plan as Proposed. Drawing Number 09, Rev B
  - 10/16 First Floor Plan as Proposed. Drawing Number 10, Rev B
  - 11/16 Front Elevation as Proposed. Drawing Number 12, Rev B
  - 12/16 Side Elevation as Proposed. Drawing Number 13, Rev C
  - 13/16 Rear Elevation as Proposed. Drawing Number 14, Rev B
  - 14/16 Side Elevation as Proposed. Drawing Number 15, Rev B
  - 15/16 Elevations and Dimensions of Windows (Proposed) Drawing Number 17
  - 16/16 Details of Proposed Replacement Windows. Drawing Number 18



# NOTES TO APPLICANT (1) RELATIVE TO APPLICATION NUMBER 18/02163/PP

- 1. If the applicant is aggrieved by the decision to refuse permission for or approval required by a condition in respect of the proposed development, or to grant permission or approval subject to conditions, the applicant may require the planning authority to review the case under Section 43A of the Town and Country Planning (Scotland) Act 1997 (as amended) within three months from the date of this notice. A Notice of Review request must be submitted on an official form which can be obtained by contacting The Local Review Body, Committee Services, Argyll and Bute Council, Kilmory, Lochgilphead, PA31 8RT or by email to localreviewprocess@argyll-bute.gov.uk
- 2. If permission to develop land is refused or granted subject to conditions and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state, and it cannot be rendered capable of reasonably beneficial use by the carrying out of any development which has been or would be permitted, the owner of the land may serve on the planning authority a purchase notice requiring the purchase of the landowner's interest in the land, in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997 (as amended).



### Appendix relative to application 18/02163/PP

(A) Has the application been the subject of any "non-material" amendment in terms of Section 32A of the Town and Country Planning (Scotland) Act 1997 (as amended) to the initial submitted plans during its processing?

N

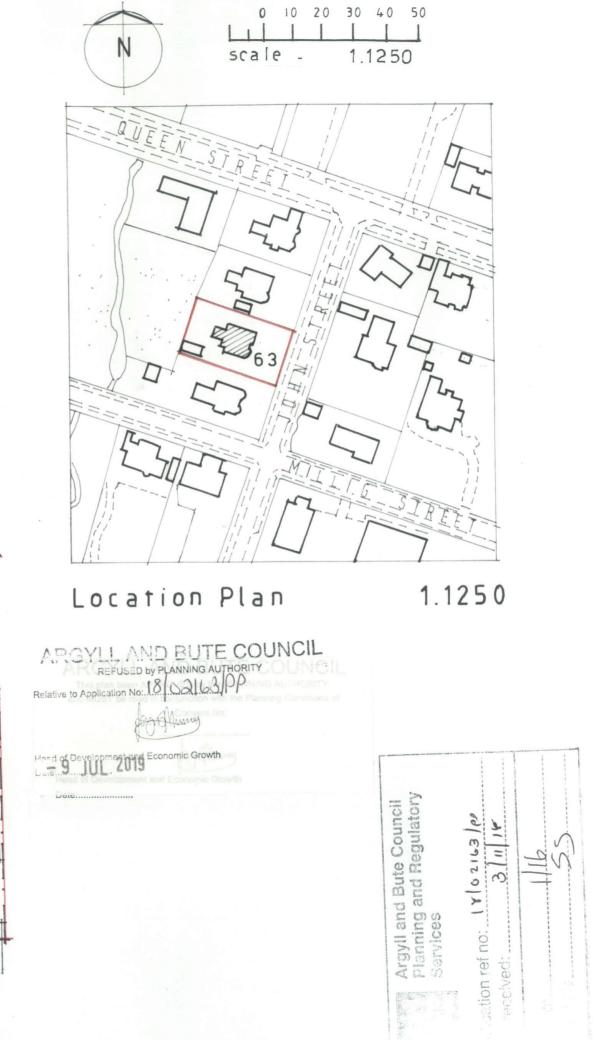
(B) The reason why planning permission has been refused.

The windows proposed replacement windows will have non-traditional frames and surface mounted astragals, which by virtue of their inappropriate uPVC material will have an unacceptable impact upon the appearance and the architectural and historic interest of the conservation area. They would fail to preserve the character of the conservation area and are contrary to the policy position expressed in Scottish Planning Policy and Managing Change in the Historic Environment.

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0 1 2 3 4 5 scale 1.200 back garden front garden **←** 63 driveway garage 1.200 Site Plan

OATE 27 Sept 18 5 CA LE 1.12 S 0 1.200



STREET, HELENSBURGH

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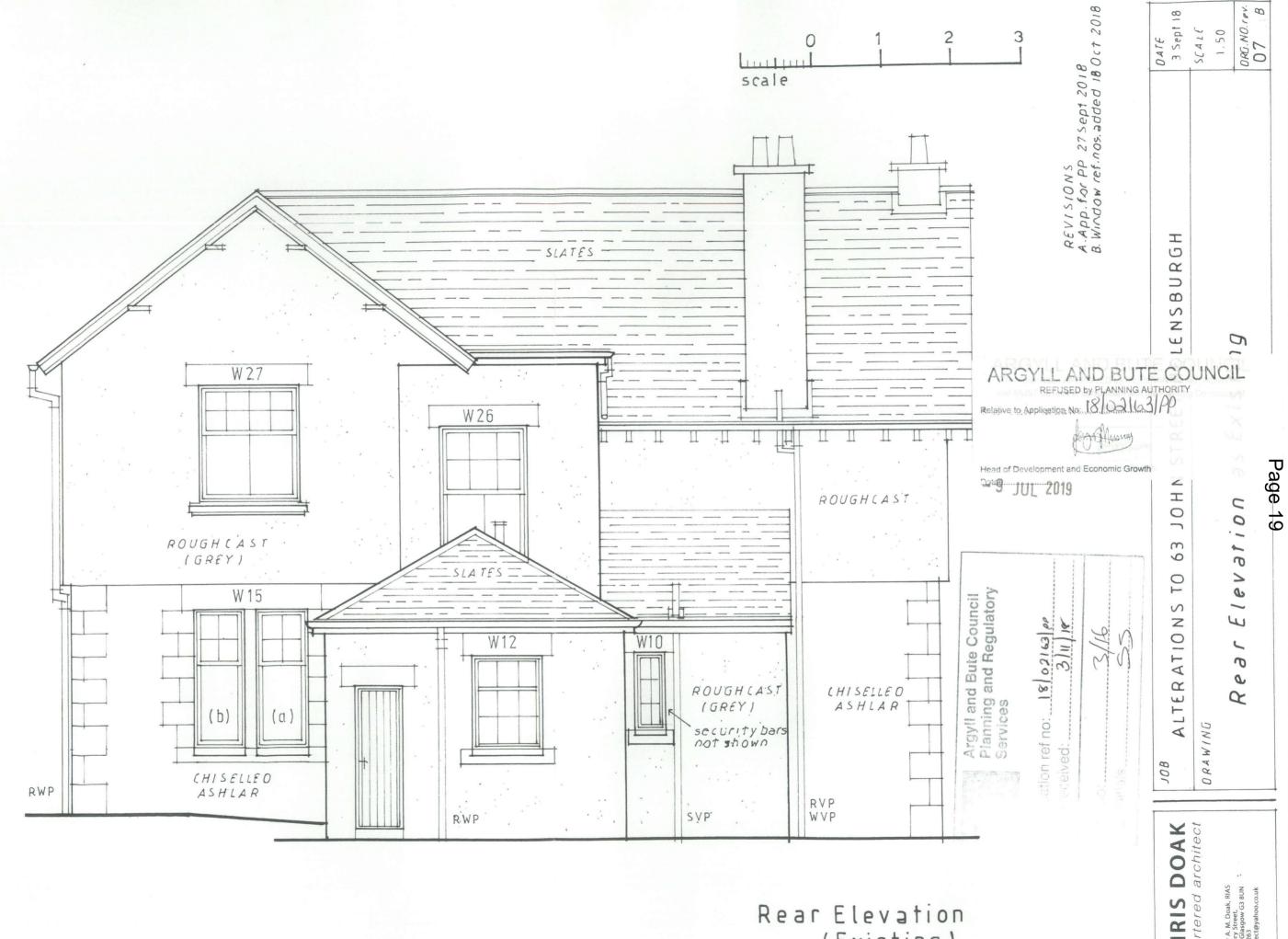
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ALTERATIONS J 0 B

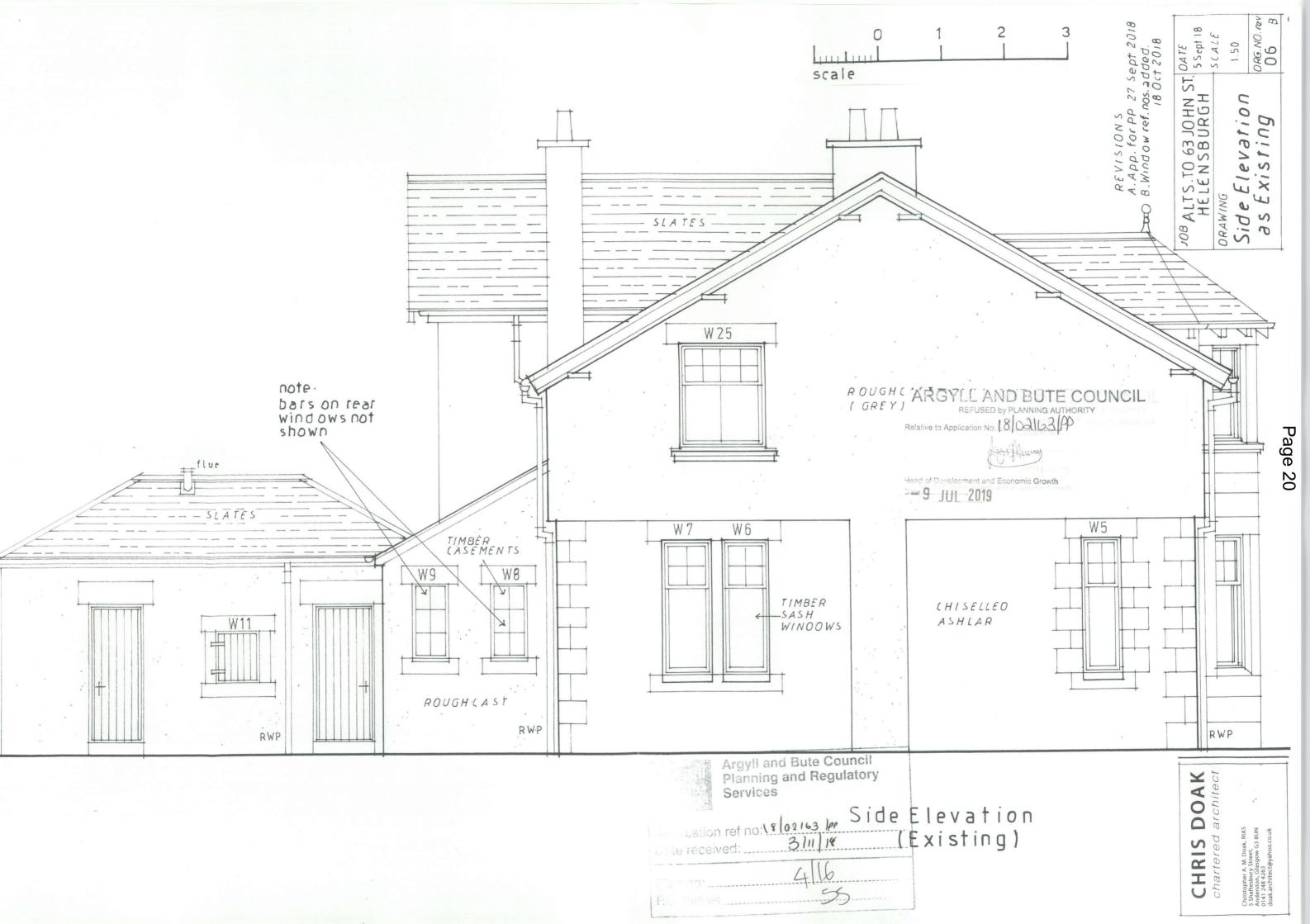
CHRIS DOAK chartered architect

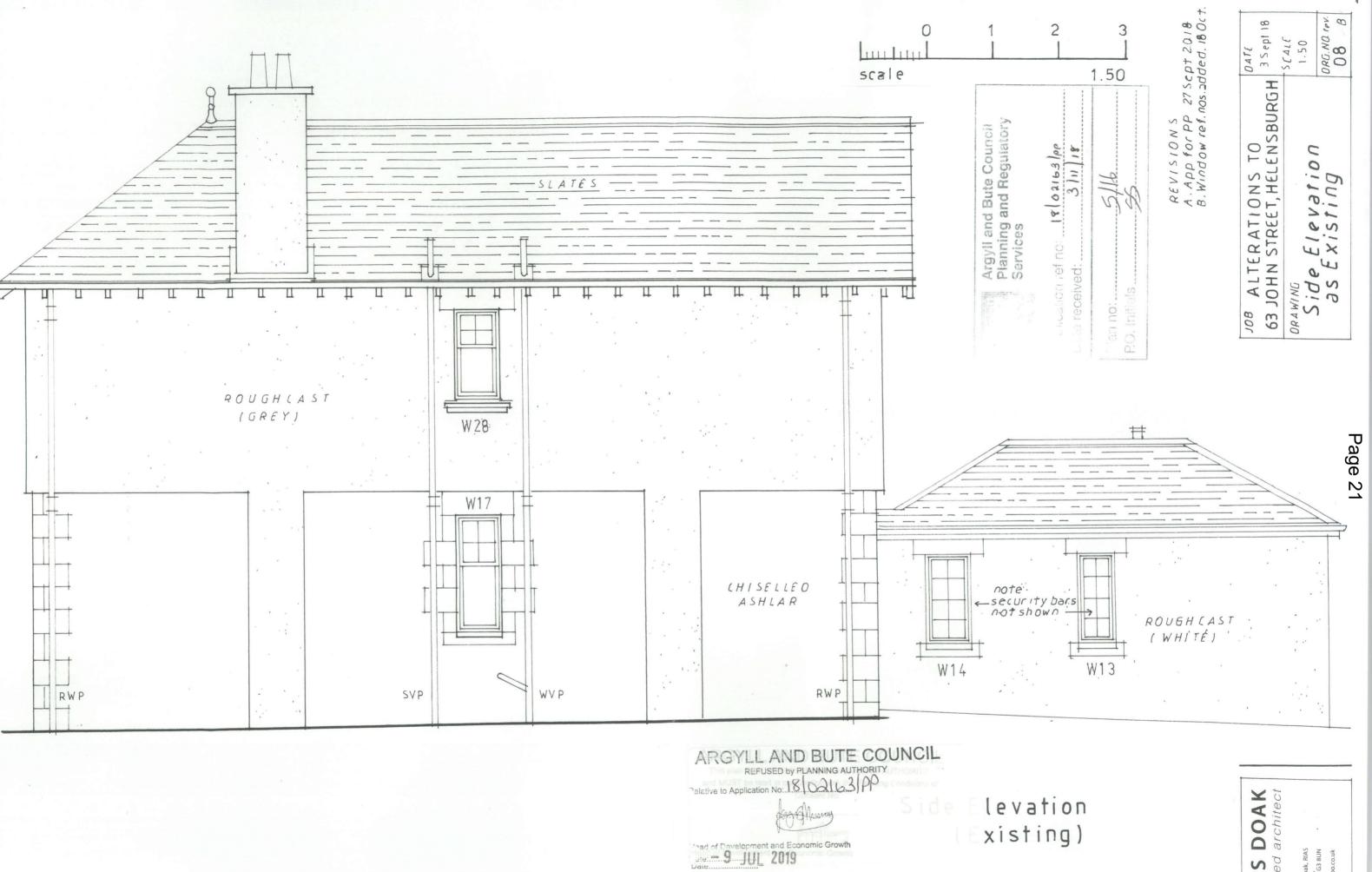




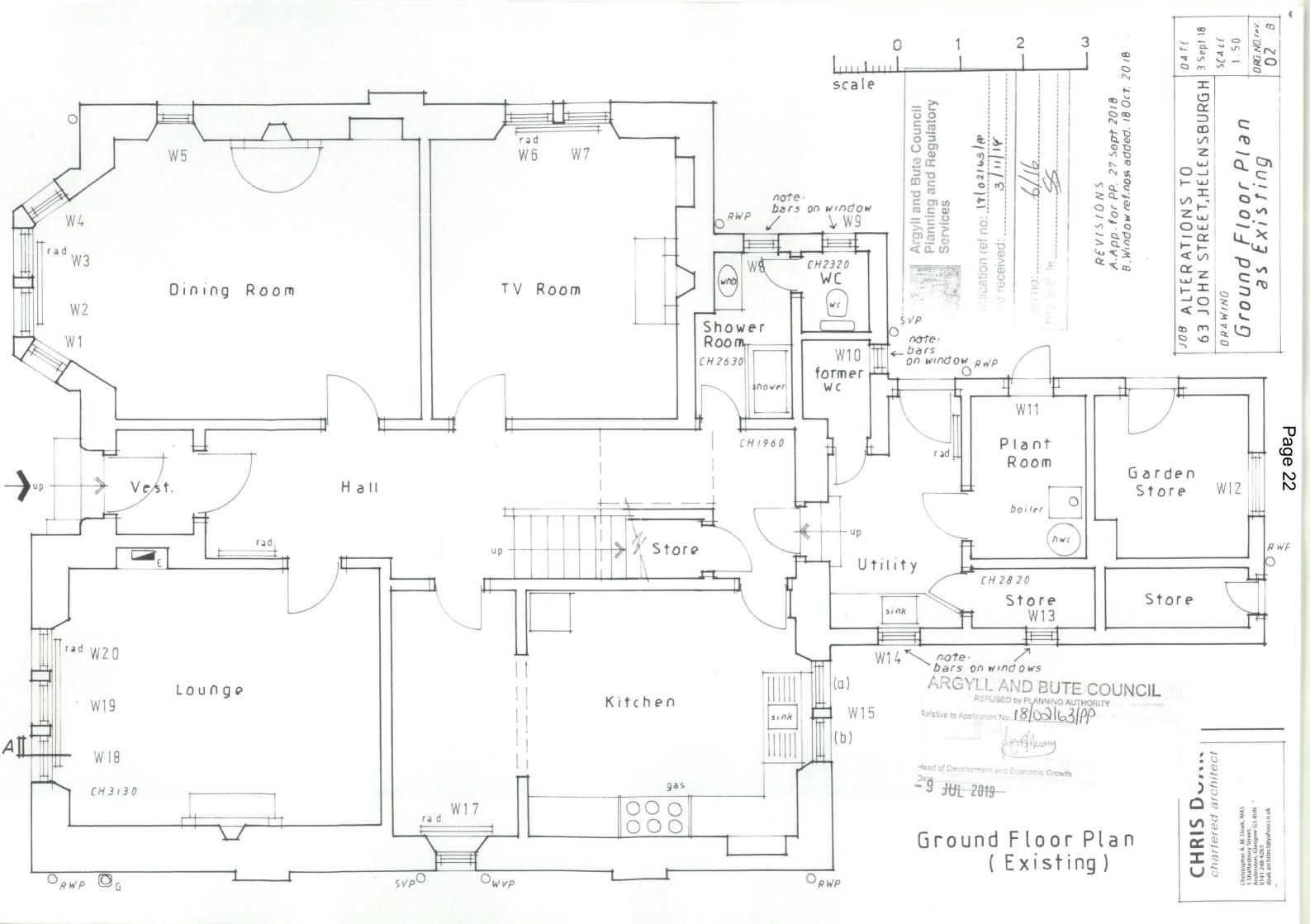
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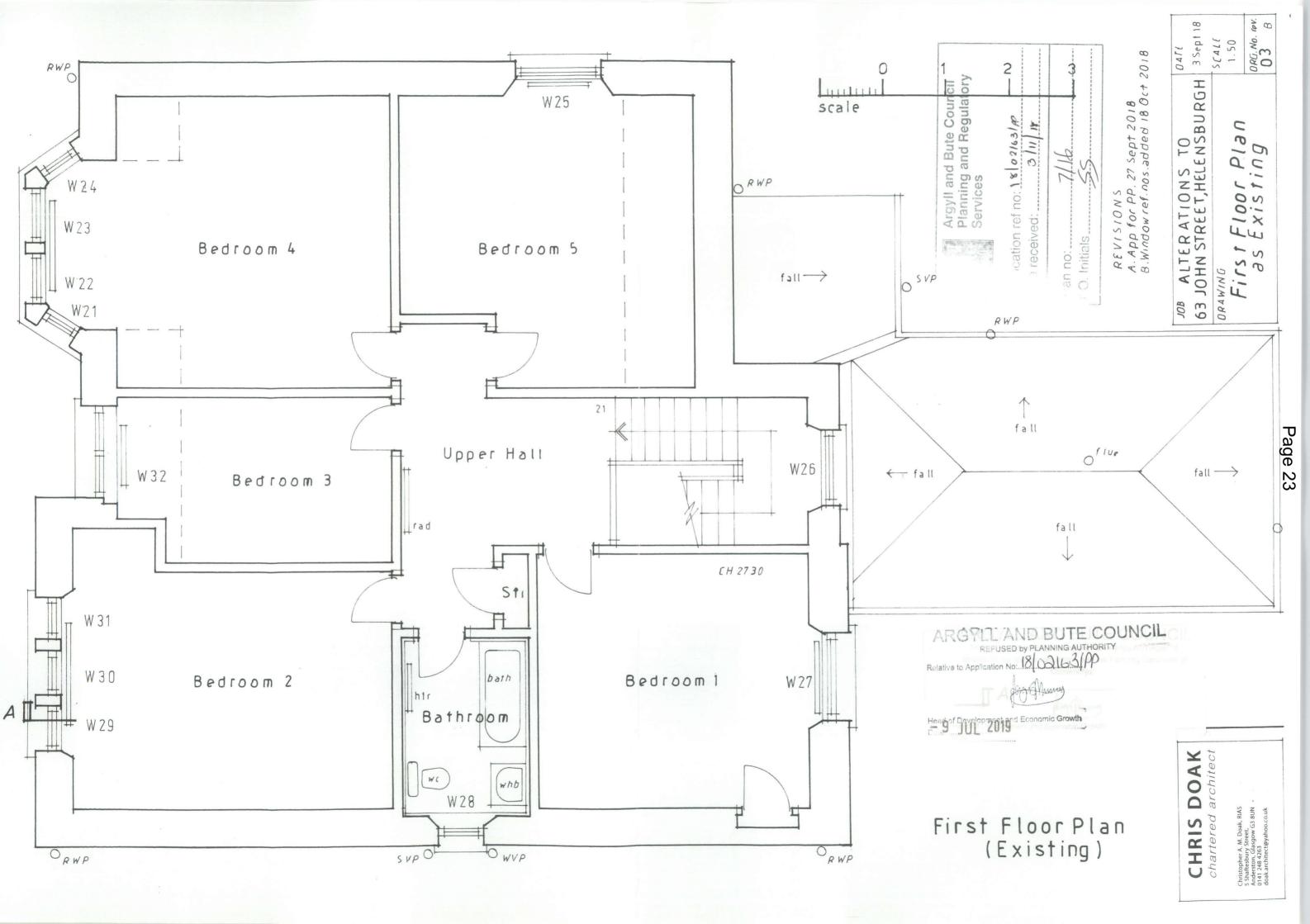
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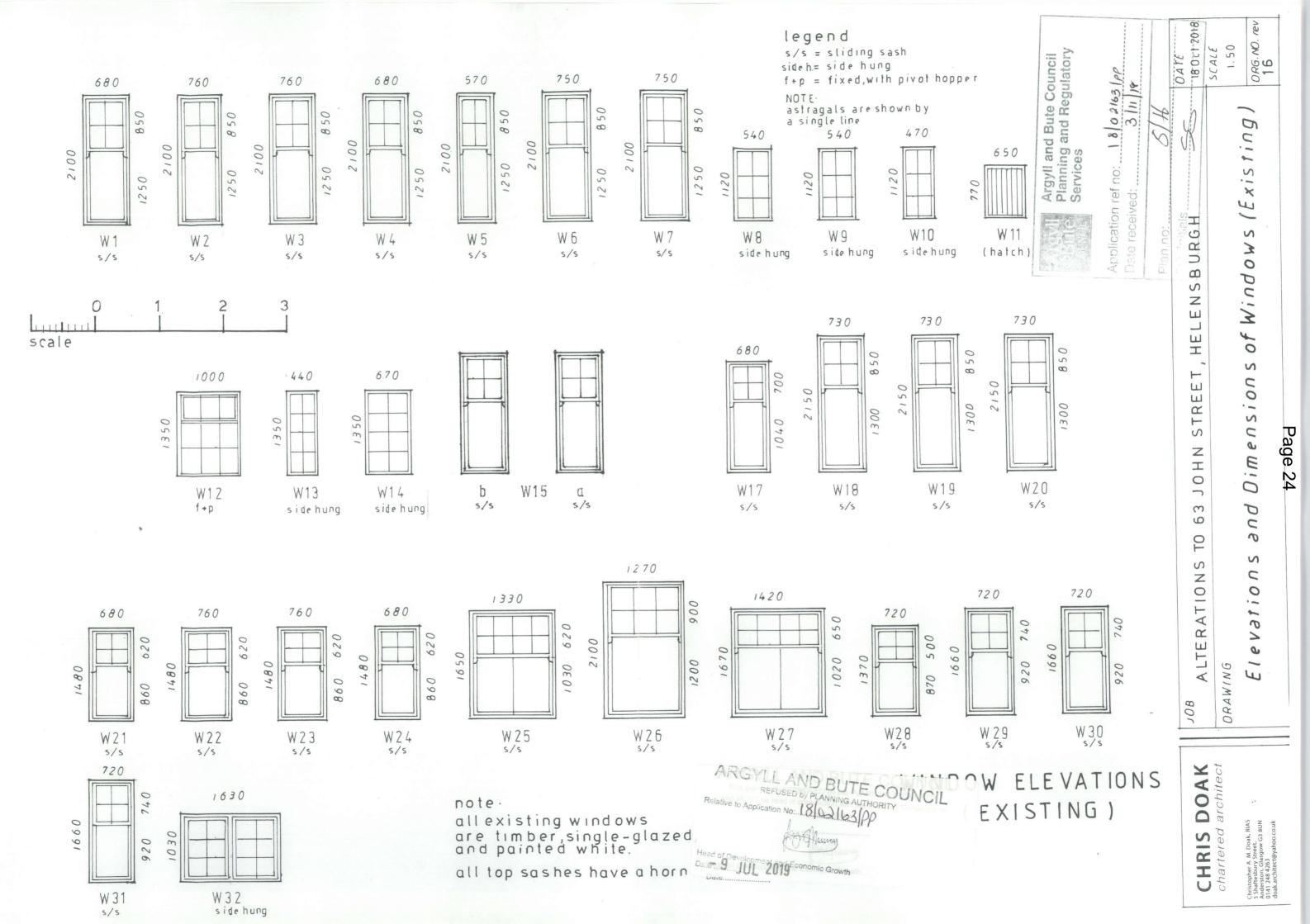


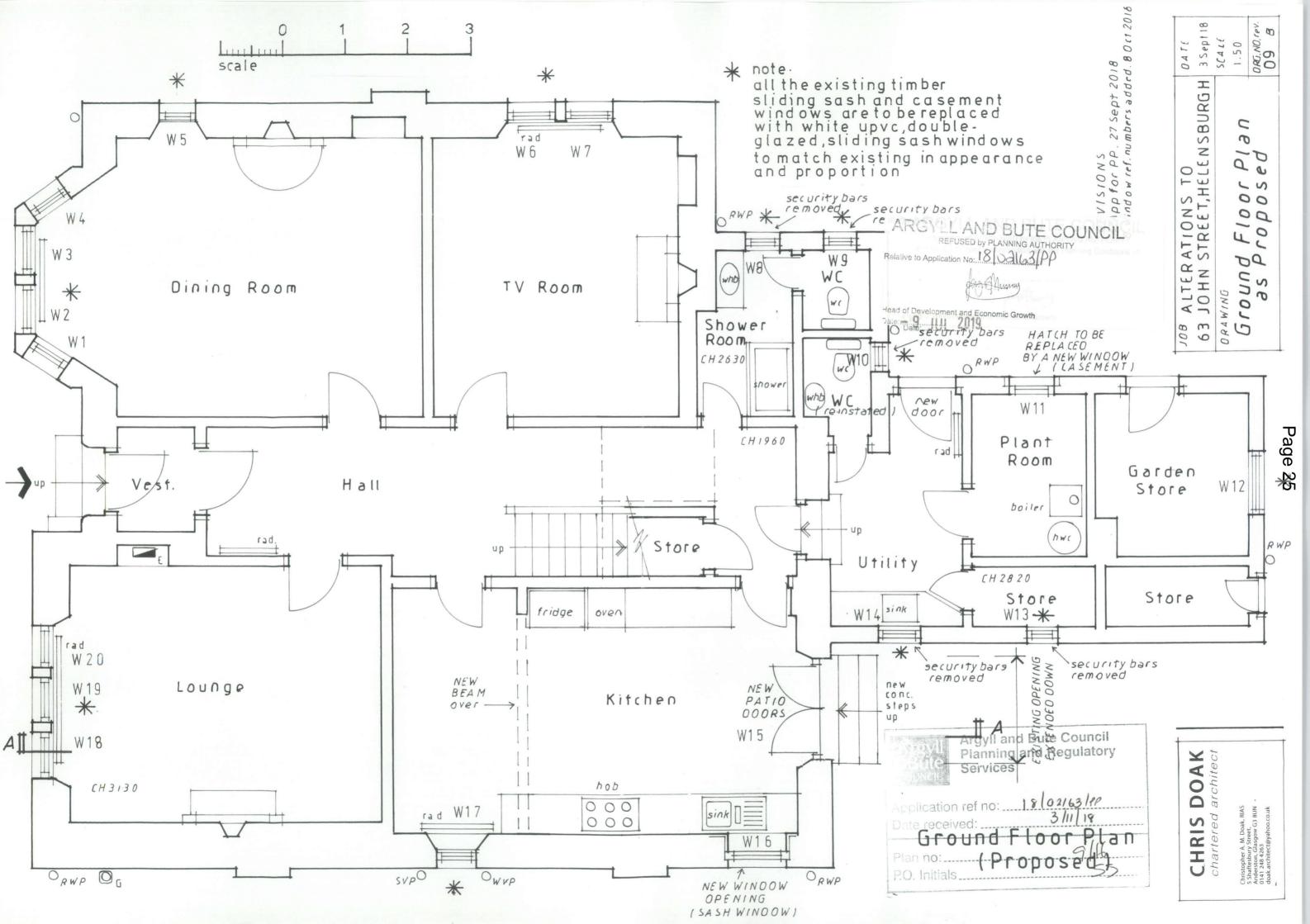


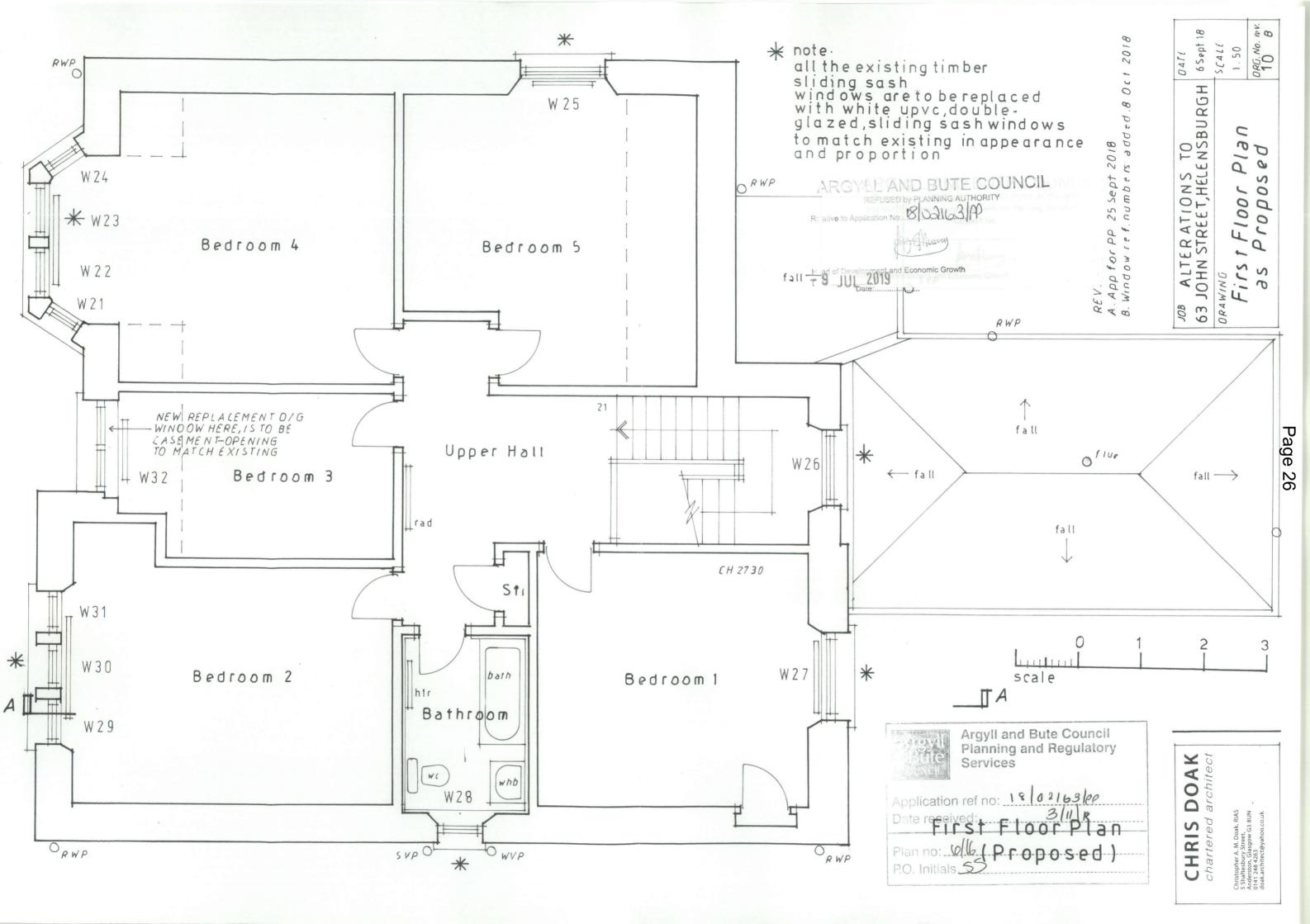
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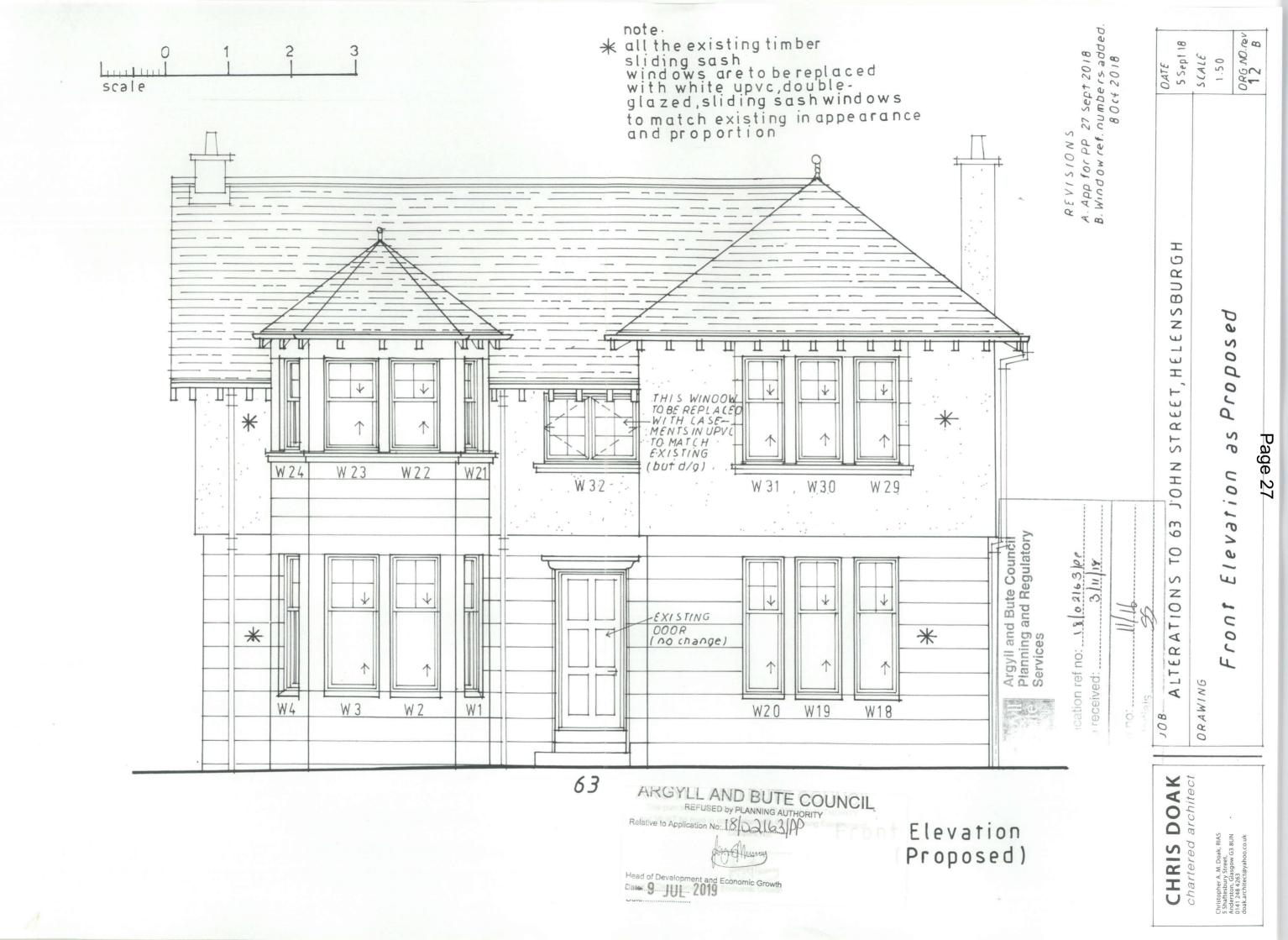


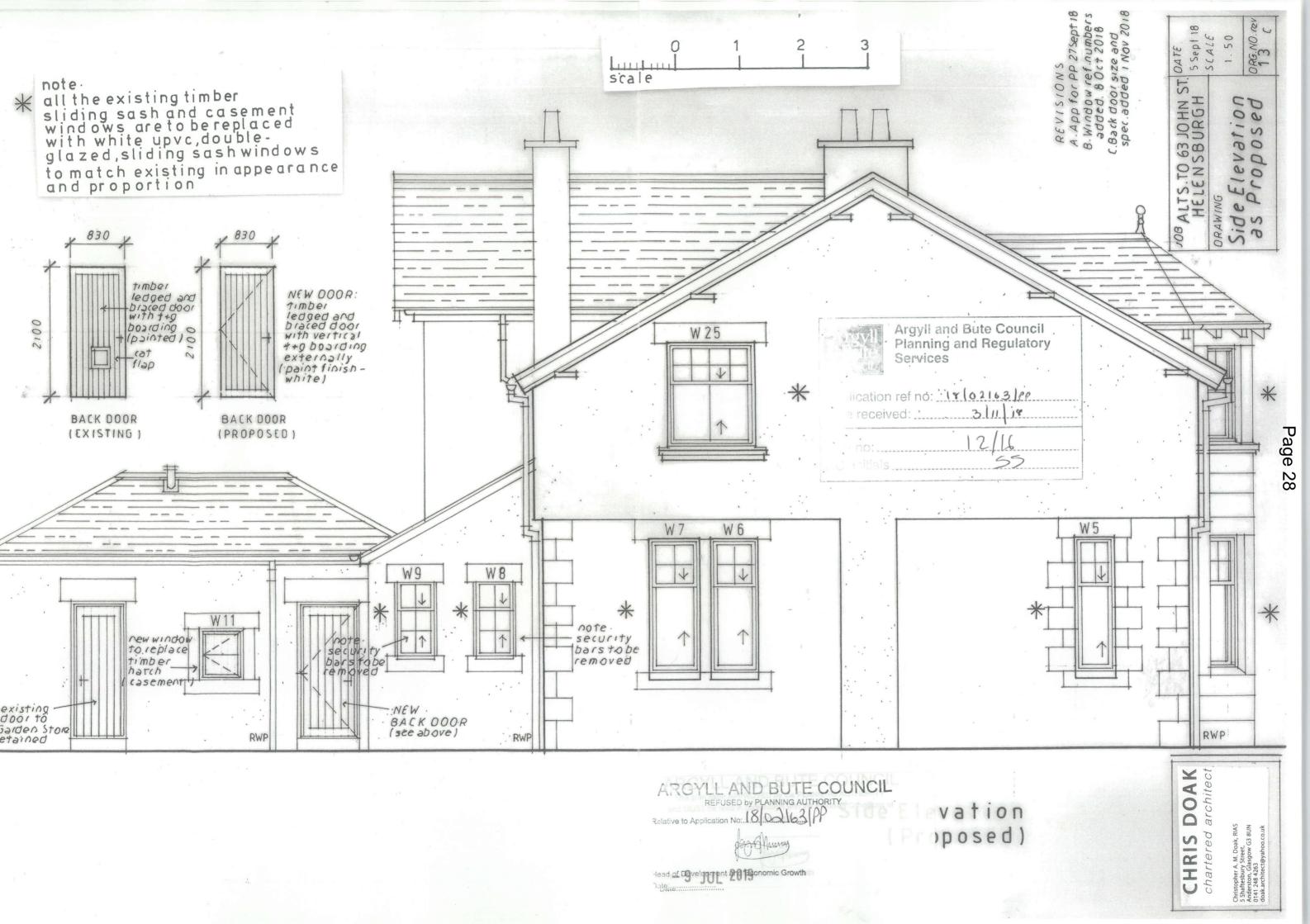


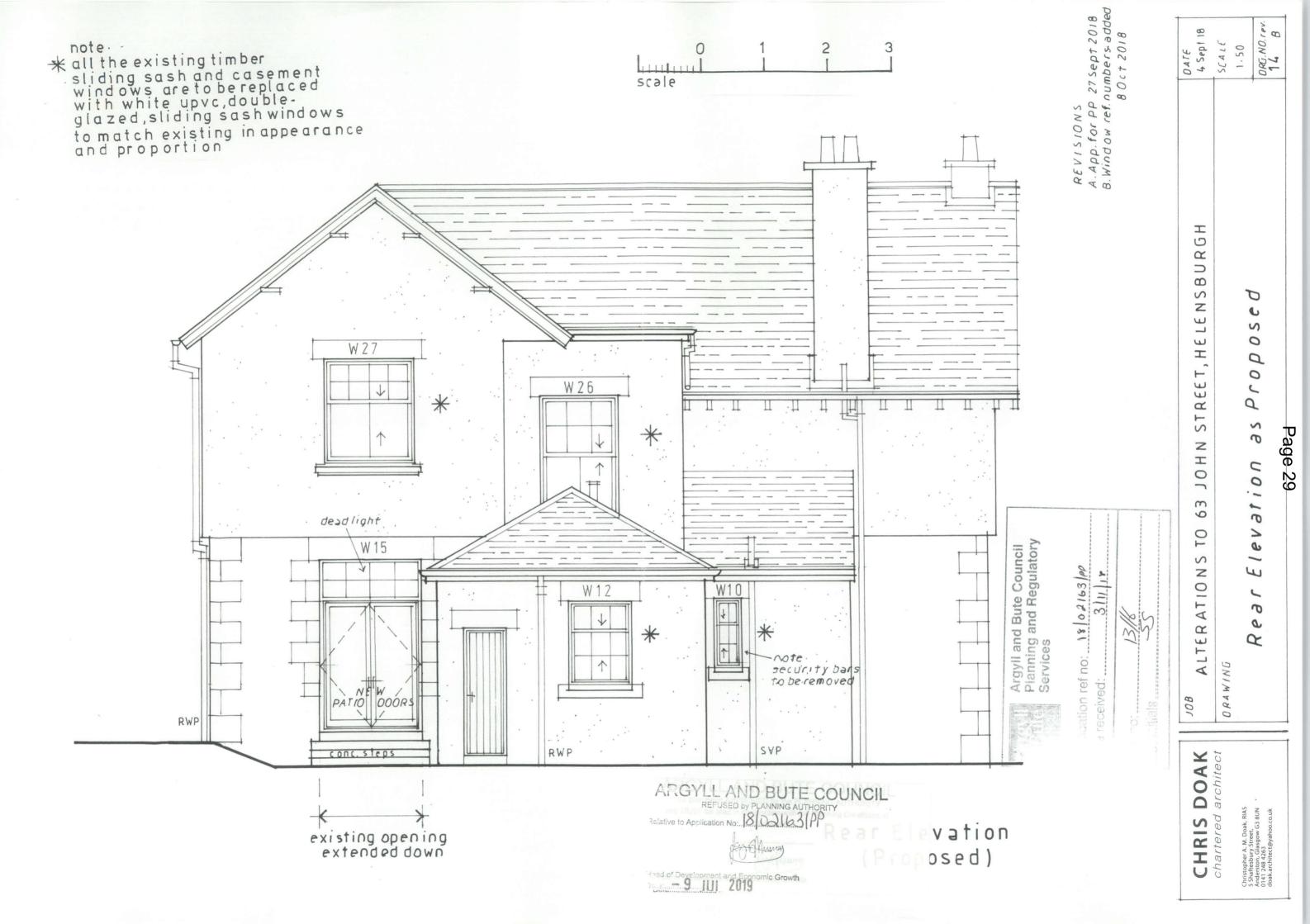


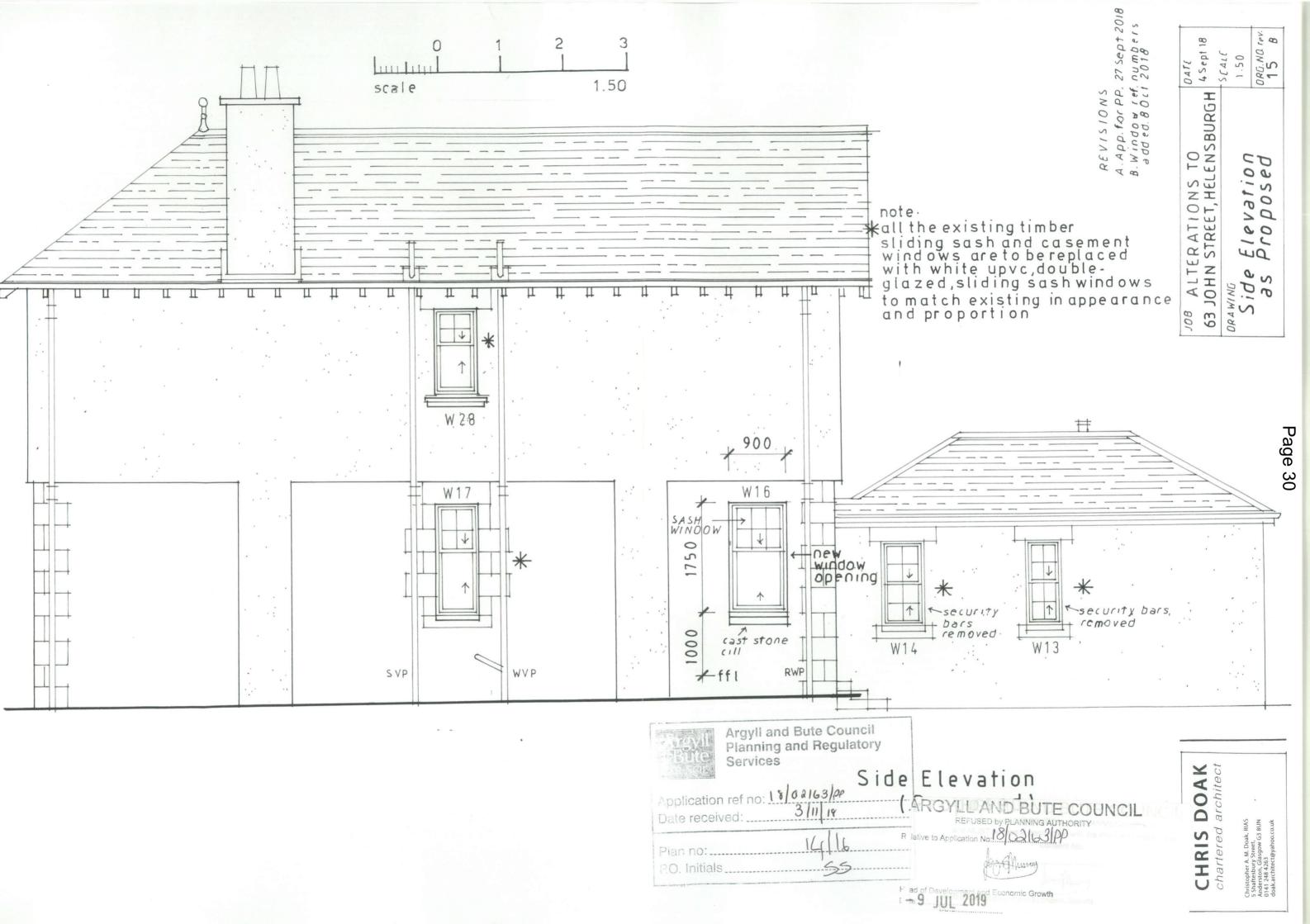


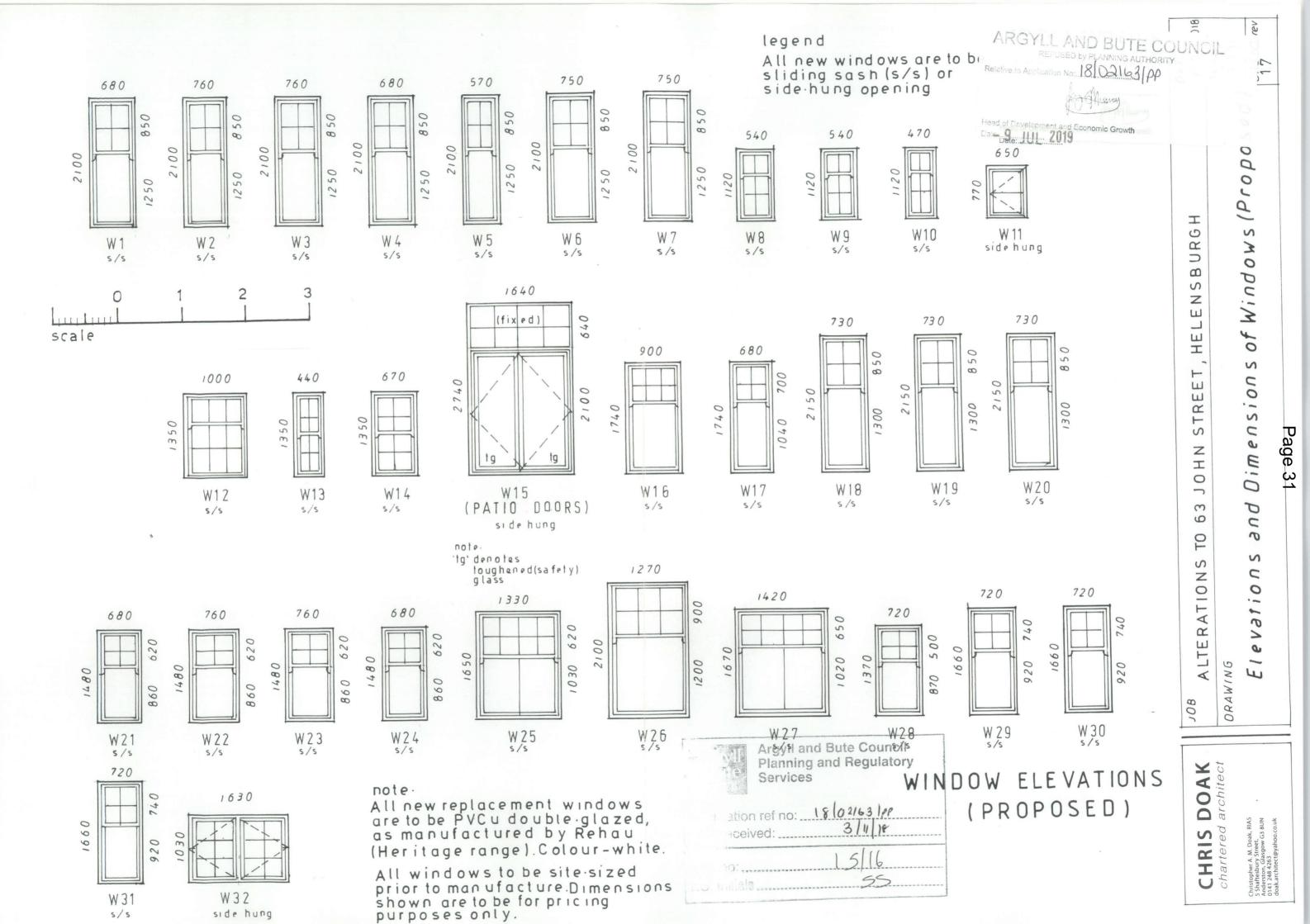


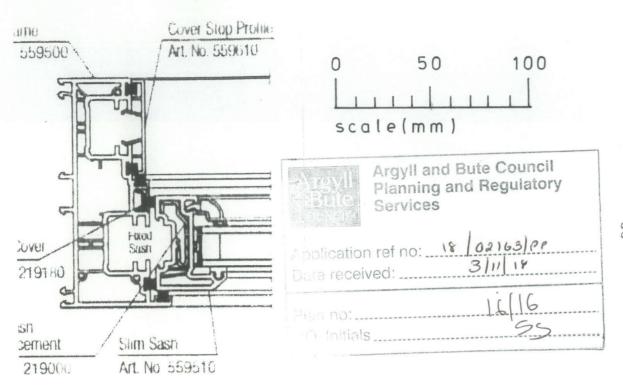


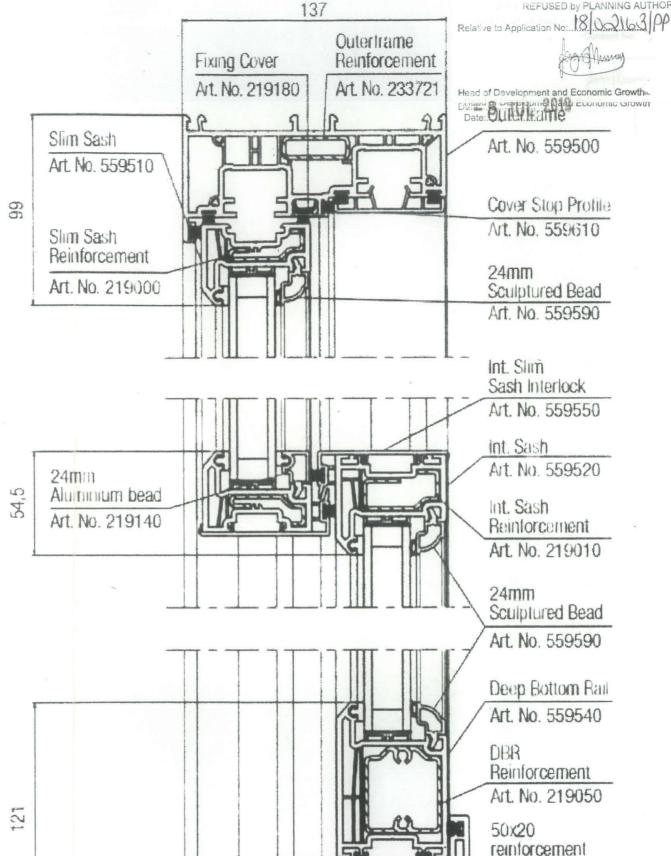


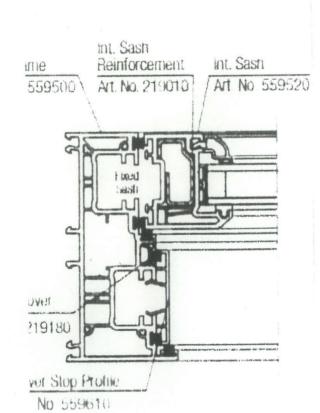












### Run-thru Sash Horns

Rehau's Heritage sash windows are widely recognised as the most authentic looking sash windows available. With our exclusive run through sash horns we can replicate a traditional timber window so that it is virtually identical to the original style.

Detail Plan Thru Rehau Heritage Sash scale 1.2

Detail Section Thru Rehau Heritage Sash

Stub Sill

Art. No. 259772

Art. No. 559570

ARGYLL AND BUTE COUNCIL

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CHRIS DOAK
chartered architect
shaftesbuy Street, and

ORAWING



FRONT ELEVATION 63 JOHN STREET



REAR ELEVATION 63 JOHN STREET August 2018





63 JOHN STREET AUGUST 2018



BAPLY-PAINTED BAY WINDOW August 2018





UPVC, D/A, BUIDING SASH WINDOWS

GROUND FLOOR FLAT, BROUGHAM STREET, GREENOCK

AUGUST 2019





EXAMPLES OF UPVCIDIA SCIDING SASH WINDOWS FROM THE MANUFACTUREE'S WEBSITE

# TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997 (AS AMENDED) TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE) (SCOTLAND) REGULATIONS 2013

#### PLANNING PERMISSION

**REFERENCE NUMBER: 18/01478/PP** 

Mrs Jean Murdoch Ken Duncan Ltd 3-1 6 Kaims Terrace Livingston EH54 7EX

I refer to your application dated 2nd July 2018 for planning permission in respect of the following development:

Installation of 7no. replacement windows from timber single glazed to uPVC double glazed of the same style and finish.

AT:

59 John Street Helensburgh Argyll And Bute G84 9JY

Argyll and Bute Council in exercise of their powers under the above mentioned Act and Regulations hereby grant planning permission for the above development in accordance with the particulars given in the application form and doquetted plans subject however to the conditions and reasons detailed on the following page(s).

It should be understood that this permission does not carry with it any necessary consent or approval for the proposed development under other statutory enactments and is not a Building Warrant.

Dated: 24 September 2018

Myw. J. Gilmorr.

Angus J. Gilmour

Head of Planning, Housing and Regulatory Services



#### **REFERENCE NUMBER: 18/01478/PP**

Installation of 7no. replacement windows from timber single glazed to uPVC double glazed of the same style and finish.

#### AT:

#### 59 John Street Helensburgh Argyll And Bute G84 9JY

The planning application as detailed above is subject to the following conditions:

1. The development shall be implemented in accordance with the details specified on the application form dated 29/06/2018 and the approved drawing reference numbers 181214/01, 181214/02, 181214/03, 4/5 and 5/5unless the prior written approval of the planning authority is obtained for other materials/finishes/for an amendment to the approved details under Section 64 of the Town and Country Planning (Scotland) Act 1997.

Reason: For the purpose of clarity, to ensure that the development is implemented in accordance with the approved details.

#### **INFORMATIVES**

- 1. In order to comply with Section 27A(1) of the Town and Country Planning (Scotland) Act 1997, prior to works commencing on site it is the responsibility of the developer to complete and submit the attached 'Notice of Initiation of Development' to the Planning Authority specifying the date on which the development will start.
- 2. In order to comply with Section 27B(1) of the Town and Country Planning (Scotland) Act 1997 it is the responsibility of the developer to submit the attached 'Notice of Completion' to the Planning Authority specifying the date upon which the development was completed.



#### NOTES TO APPLICANT (1) RELATIVE TO APPLICATION NUMBER 18/01478/PP

- 1. If the applicant is aggrieved by the decision to refuse permission for or approval required by a condition in respect of the proposed development, or to grant permission or approval subject to conditions, the applicant may require the planning authority to review the case under Section 43A of the Town and Country Planning (Scotland) Act 1997 (as amended) within three months from the date of this notice. A Notice of Review request must be submitted on an official form which can be obtained by contacting The Local Review Body, Committee Services, Argyll and Bute Council, Kilmory, Lochgilphead, PA31 8RT or by email to localreviewprocess@argyll-bute.gov.uk
- 2. If permission to develop land is refused or granted subject to conditions and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state, and it cannot be rendered capable of reasonably beneficial use by the carrying out of any development which has been or would be permitted, the owner of the land may serve on the planning authority a purchase notice requiring the purchase of the landowner's interest in the land, in accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997 (as amended).



#### APPENDIX TO DECISION APPROVAL NOTICE

Appendix relative to application: 18/01478/PP

A. Has the application required an obligation under Section 75 of the Town and Country Planning (Scotland) Act 1997 (as amended):

No

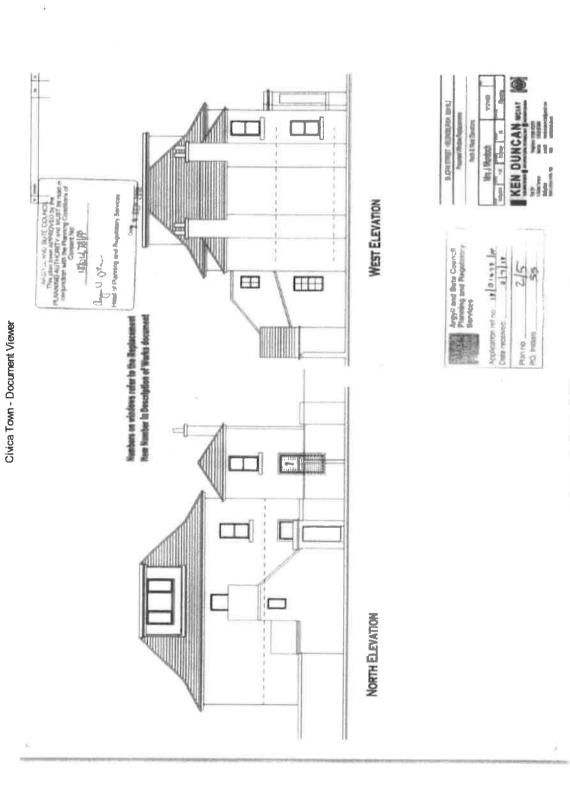
B. Has the application been the subject of any "non-material" amendment in terms of Section 32A of the Town and Country Planning (Scotland) Act 1997 (as amended) to the initial submitted plans during its processing:

No

C. The reason why planning permission has been approved:

The building is assessed as being a de-valued townscape block where there is more flexibility with regards to window replacements so long as the replacements are good quality and replicate the appearance of traditional windows. The proposal is acceptable and in accordance with Policies LDP STRAT 1, LDP 3, LDP 9 and SG LDP ENV 17 of the Argyll & Bute Local Development Plan and the Technical Working Note - Argyll & Bute Windows (April 2018).





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# Replacement Window/Door Costs

for :-

Mrs Murdoch Woodburn 59 John Street Helensburgh G84 9JY

Job No. 181214



# WINDOW ADVICE CENTRE

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# WINDOW ADVICE CENTRE

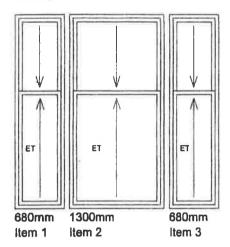
Job No: 181214

#### Description of Works

All drawings viewed internally - Scale 1:50 - All sizes are for pricing purposes only,

Install Address: Woodburn, 59 John Street, Helensburgh, G84 9JY (Tel: 01436 673 222, Alt: 07712 678 153)

#### Lounge



Bay Item 1 Notes:

Vertical Sliding Windows to be triple draught stripped with interlocking transoms with compression seals at top and bottom rails to achieve severe exposure resistance for air and water penetration to BS 6375.

Windows to be A+ rated as Certified by the British Fenestration Ratings Council with a rate of conductive and radiant heat loss of 1,2w/m2/k and a rate of heat loss for air infiltration of Zero.

Sashes to operate on spiral balances with tilt in cleaning facility, with key locking security snibs, child safe travel limiters, pole eyes to the top rails and Sash Bar Lifts to the bottom rail.

All glass to be toughened safety glass to BS 6206.

Frames to be fully rebated behind existing masonry to minimise exposed outerframe and best preserve original glass sizes.

External cover plate to be used to make good at old mastic line.

All voids at items throughout to be filled with non wicking Rockwool.

All sealant to be to BS11600 Cat (F) LM 25.

Transom drop at the above items to be confirmed with Contractor upon site survey.

Contractor to remove existing Secondary Glazing at the above items.

Contractor to retain existing T.V. and B.T. cables where required.

N.B. Contractor to replicate existing half round batten rod detail at the above items together with 135 degree Mullion detail (2 no. angled facings with moulded bead at join).

Floor Level:

Original Window Type:

Ground

Sliding Sash & Case

Item 1: Overall Height:

2600mm

Item 1 : Distance to Transom:

1050mm

Item 2: Overall Height:

2600mm

Item 2: Distance to Transom:

1050mm

Item 3: Overall Height:

2600mm

Item 3: Distance to Transom:

1050mm

Proposed Frame Material: Sash Horns:

**PVC White / White** 

Vents to Item(s):

None

No

Handle Finish to Item(s) 1, 2, 3:

White (Key Locking)

External Sill: Sash Box Removal: Stub Sill

Yes

Energy Features for Item(s) 1, 2, 3

Low Emmisivity Glass (E):

Soft Coat

Argon Filled Sealed Units:

90%

Spacer Bars:

Warm Edge

Spacer Bars Colour: Heat Loss (U-Value): Black/Charcoal 1.2 W/m2K

Low Sill Glass (T):

Toughened Both Sides

Internal Finish:

Hardwood Trim with Sill

#### STATEMENT OF CASE

**FOR** 

19/0006/LRB

# ARGYLL AND BUTE COUNCIL LOCAL REVIEW BODY

REFUSAL OF PLANNING APPLICATION 18/02163/PP FOR INSTALLATION OF REPLACEMENT WINDOWS FROM TIMBER SASH AND CASE TO WHITE UPVC DOUBLE GLAZED SASH AND CASE WINDOWS TO INCLUDE FORMATION OF REAR PATIO DOOR, REPLACEMENT DOOR TO SIDE ELEVATION AND NEW WINDOW OPENING IN GABLE WALL AT 63 JOHN STREET, HELENSBURGH

**15 OCTOBER 2019** 

#### STATEMENT OF CASE

The Planning Authority is Argyll and Bute Council ("the Council"). The appellant is Dr Nicolas Dunn and Dr Gillian Dunn ("the appellant").

Planning application 18/02163/PP for the installation of replacement windows from timber sash and case to white uPVC double glazed sash and case windows to include formation of rear patio door, replacement door to side elevation and new window opening in gable wall (kitchen area) at 63 John Street, Helensburgh G84 9JZ ("the appeal site") was refused under delegated powers on 09.07.2019.

The planning application has been appealed and is subject of referral to a Local Review Body (LRB).

#### **DESCRIPTION OF PROPOSAL**

Planning permission is sought for the installation of 30 replacement windows, the formation of a new window opening and the formation of patio doors to 63 John Street, Helensburgh. This is a traditional, unlisted villa within the Upper Helensburgh Conservation Area. Although unlisted, this is a very attractive building with all of its original timber windows. The proposal is to replace all of these windows with sliding sash and case uPVC units. These windows will be similar in appearance to the existing windows, however the astragals will be surface mounted rather than separating the physical panes as the original windows do.

#### STATUTORY BASIS ON WHICH THE APPEAL SHOULD BE DECIDED

Section 25 of the Town and Country Planning (Scotland) Act 1997 provides that where, in making any determination under the planning Acts, regard is to be had to the development plan, determination shall be made in accordance with the plan unless material considerations indicate otherwise. This is the test for this application and appeal.

#### STATEMENT OF CASE

Argyll and Bute Council considers the determining issues in relation to the case are as follows:

Whether the proposal accords with policies set out in the adopted 'Argyll and Bute Local Development Plan' (LDP) 2015 and, if not, whether there are other material considerations which would justify a departure from these policies.

The Report of Handling (Appendix 1) sets out the Council's assessment of the application in terms of Development Plan Policy and other material considerations.

#### REQUIREMENT FOR ADDITIONAL INFORMATION AND A HEARING

It is not considered that any additional information is required in light of the appellant's submission. The issues raised were assessed in the Report of Handling which is contained in Appendix 1. As such it is considered that Members have all the information they need to determine the case. Given the above and the scale of the proposal it is not considered that a Hearing is required.

#### **COMMENT ON APPELLANT'S SUBMISSION**

In summary, the appellant contends the following:

A. Three days before the application was lodged, permission was granted for the replacement of 7 timber, single glazed windows to uPVC double glazed, of the same style and appearance.

Comment: It is considered that these are two very separate cases. In application reference 18/01478/PP at 59 John Street, the townscape block was limited primarily to the application property and the building to the south which has plastic windows. In the application property itself there were already uPVC windows. It is in a secondary location within the conservation area and has a large, unsympathetic box dormer on each elevation of the roof. This undermines the integrity of the whole building and as such could be considered as a devalued townscape block. Within de-valued townscape blocks, there is more flexibility with regards to what is considered to be acceptable. In these circumstances a number of different units will be permitted including good quality, well-proportioned white uPVC sliding sash and case. The proposed windows will have the same proportions and method of opening. None of the windows contain astragals or stained glass.

The subject of the appeal is a traditional 2 storey sandstone villa set within a block of 4 similar buildings, with a frontage onto John Street between Millig Street and Queen Street. These buildings are all very visible from the street and three out of the 4 have retained their original windows. These windows are timber sash and case units with astragals to the upper panes. They are integral to the character and appearance of the dwellings and the wider conservation area. It is therefore considered that this is a prime townscape block.

As such, the appeal site is considered to be a Prime Townscape Block where like for like replacement or refurbishment will be permitted. The dwelling at 59 John Street is considered to be a de-valued townscape block where a more flexible approach is taken.

B. Dr and Dr Dunn and myself as agent are disappointed that the Council does not seem to be aware of the continuing development of window technology/manufacturing and appearance, that they were seemingly unsatisfied by the requested manufacturers information that was supplied to them. These windows are of the Rahu Heritage Sash range and are the most authentic uPVC sash and case units available.

Comment: The Council are very aware of the continuing development of window technology. In fact, replacement window applications account for a large number of householder and listed building applications. We also are aware of examples where timber windows have been replaced with uPVC sliding sash and case units. It is the Council's opinion that these windows will be visually intrusive, visually discordant and as such detract from and undermine the character and appearance of this traditional building. This will have a detrimental effect on the integrity and architectural quality of the building as a whole and in turn will undermine the character and appearance of the conservation area.

#### CONCLUSION

Section 25 of the Town and Country Planning Act 1997 requires that all decisions be made in accordance with the development plan unless material considerations indicate otherwise.

In the consideration of this review regard has to be given to the policies set out in the LDP. It is therefore considered that the replacement windows are not consistent with the terms of the Council's Technical Working Note. It is therefore considered that the installation of 30 replacement windows which do not exactly match the original timber windows in terms of materials and appearance will be visually intrusive, visually discordant and as such detract from and undermine the character and appearance of this traditional building. This will have a detrimental effect on the integrity and architectural quality of the building as a whole and in turn will undermine the character and appearance of the conservation area. The works are

therefore considered contrary to policies LDP 3(C) of the Local Development Plan (adopted 26th March 2015), SG LDP ENV16 (a) and ENV17 of the Supplementary Guidance and the council's Technical Working Note on Replacement Windows in Argyll & Bute.

Taking account of the above, it is respectfully requested that the application for review be dismissed.

#### Appendix 1

Argyll and Bute Council
Development & Infrastructure Services

Delegated or Committee Planning Application Report and Report of handling as required by Schedule 2 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013 relative to applications for Planning Permission or Planning Permission in Principle

Reference No: 16/01835/PP

Planning Hierarchy: Local

**Applicant**: Mr James Hodge

**Proposal**: Erection of dwelling house and formation of vehicular access

Site Address: 32 Macleod Drive, Helensburgh G84 9QU

#### **DECISION ROUTE**

Sect 43 (A) of the Town and Country Planning (Scotland) Act 1997

#### (A) THE APPLICATION

#### (i) Development Requiring Express Planning Permission

- Erection of dwelling house
- Formation of vehicular access
- Formation of two parking spaces

#### (ii) Other specified operations

Connection to existing public water supply

#### (B) RECOMMENDATION:

That planning permission be refused

(C) HISTORY: None

#### (D) CONSULTATIONS:

<u>Area Roads:</u> - Response dated 28/06/16 recommending no objection subject to conditions concerning: provisions to prevent the discharge of surface water discharge onto the public road; and, the surfacing of the first three metres of the driveway/parking area to prevent the spillage of loose material onto the public road.

<u>Network Rail</u>: - Response dated 30/06/16 confirming that the proposed development will have no impact on railway infrastructure and there are no comments/objections to the application.

Helensburgh Community Council: - Email dated 18/07/16 offering support for the proposed development on this elevated site as it will make a welcome, albeit very small addition to Helensburgh's housing stock. The email goes on to state that the proposed house will occupy a wonderful site at the north west of the town and, if suitably developed will offer stupendous views across the Clyde Estuary. While noting that the proposed house is inoffensive and ordinary a number of suggestions are made with regard to siting and design. These include: greater use of balconies, French doors; an outside terrace facing the Clyde Estuary; front door and porch to stand out and be more emphasised; bay windows (upstairs and downstairs) on the south face of the building; deeper and shallower steps to alleviate any issues with mobility problems. The use of solar panels is commended.

The correspondence can be read in full at: <a href="http://pa2.argyll-bute.gov.uk/online-applications">http://pa2.argyll-bute.gov.uk/online-applications</a>

**(E) PUBLICITY:** Regulation 20 – Advert Local Application from the 07/07/2016 to the 28/07/2016.

#### (F) REPRESENTATIONS:

Two emails of objection\* from:

Ms A. Laird – 30 MacLeod Drive, Helensburgh G84 9QS Mrs E. Jamieson – by email - no postal address given

The reasons for objection can be summarised as follows:

- The proposed development, by reason of its size, depth, width, height and massing and would have an unacceptably adverse impact on the amenities of the properties in the immediate area.
- The proposed house, by reason of its scale and bulk, would be out of keeping
  with the design and character of the existing houses, and would have an
  adverse effect on the visual amenity of the area as a whole.
- The layout and siting is inappropriate and unsympathetic to the appearance and character of the local environment.
- The possibility of setting a precedent for development within front garden areas that could lead to overly dense development where there would be a detrimental impact on the semi-rural character of Helensburgh and the natural environment.
- The existing houses on the estate have a reasonable amount of garden ground to the front and a new house would be too close to other dwellings and the road and will spoil the line of the development by being set forward of other properties.
- The proposal would have a detrimental impact on the residential amenity and privacy of existing houses.
- The proposal would have a negative impact on the value of existing housing stock in the area.
- The proposal would have a negative impact on the look and feel of this quality environment.

The issues raised in the emails are addressed in Section P below.

\*The correspondence can be read in full at: http://pa2.argyll-bute.gov.uk/online-

#### (G) SUPPORTING INFORMATION

Has the application been the subject of:

(i) Environmental Statement:

No

(ii) An appropriate assessment under the Conservation (Natural Habitats) Regulations 1994:

\_\_\_

(iii) A design or design/access statement:

No

No

(iv) A report on the impact of the proposed development eg. Retail impact, transport impact, noise impact, flood risk, drainage No impact etc:

No

(v) Engineer's Report:

#### (H) PLANNING OBLIGATIONS

Is a Section 75 agreement required:

No

Reason for refusal in the event that the legal agreement is not concluded N/A within four months:

(I) Has a Direction been issued by Scottish Ministers in terms of Regulation 30, 31 or 32:

No

- (J) Section 25 of the Act; Development Plan and any other material considerations over and above those listed above which have been taken into account in the assessment of the application
  - (i) List of all Development Plan Policy considerations taken into account in assessment of the application.

Argyll and Bute Local Development Plan (Adopted March 2015)

LDP STRAT 1 – Sustainable Development

LDP DM 1 – Development within the Development Management Zones

LDP 9 - Development Setting, Layout and Design

#### Supplementary Guidance

SG LDP 2 – Sustainable Siting and Design Principles

SG LDP HOU 1 – General Housing Development including Affordable Housing Provision

SG LDP TRAN 4 - New and Existing, Public Roads and Private Access Regimes

SG LDP TRAN 6 – Vehicle Parking Provision

(ii) List of all other material planning considerations taken into account in the assessment of the application, having due regard to Annex A of

#### Circular 4/2009.

Scottish Planning Policy (SPP) 2014

(K)	Is the proposal a Schedule 2 Development not requiring an Environmental Impact Assessment:	No	
(L)	Has the application been the subject of statutory pre-application consultation (PAC):	No	
(M)	Has a sustainability check list been submitted:		
(N)	Does the Council have an interest in the site:	No	
(O)	Requirement for a hearing (PAN41 or other):	No	

#### (P) Assessment and summary of determining issues and material considerations

Planning permission is sought for the erection of a single dwelling house and formation of a vehicular access with two off street parking spaces on a site within the settlement of Helensburgh. The application site extends to 550sq metres and is located on the north side of the road within the front garden area of a detached single storey property at number 32 McLeod Drive. Access to the donor property is currently via an existing private access road located between numbers 30 and 32 McLeod Drive and will be unaffected by the proposed development. The site is located in a residential area comprising a range of detached modern dwelling houses set within single plots of various shapes and sizes.

The proposed dwelling house has been designed as a traditional one and a half storey detached dwelling house with an entrance porch and two dormer windows to the front and a single dormer to the rear. Velux windows will be located on both the front and rear slopes of the roof and two solar panels will be located on the south facing slope. The plans indicate that the ground floor accommodation will comprise a living area, sitting/dining area with open link to the kitchen and that the accommodation in the roof space will comprise three bedrooms (one with en-suite) and a bathroom. The external ground floor walls and roof dormers will be finished in 'K-rend' render with the exception of the porch and base course which will be finished in facing brick. The roof will be finished in concrete tiles.

In terms of the Argyll and Bute Local Development Plan 2015 the site is located within the settlement of Helensburgh as defined by the Argyll and Bute Local Development Plan 2015. Policy LDP DM 1 gives support to suitable forms of development within settlements subject to compliance with other relevant polices and supplementary guidance. In particular, Policy LDP 9 requires the design of development and structures to be compatible with the surroundings where careful attention should be paid to the acceptability of massing, form, design details, materials, landscaping and boundary treatment. With regard to design the policy requires that particular attention should be paid to roof pitch, depth of the building and window design. Any adverse impact on the amenity and privacy of neighbouring properties in terms of over shadowing and overlooking will also be taken into account. Policy LDP 3 assesses applications for their impact on the natural, human and built environment. In addition,

Supplementary Guidance - SG LDP 2 – Sustainable Siting and Design Principles requires consideration of the proposal in terms of potential impact: the building pattern and built form; the local character; open space/density; design; vehicular access; on-site parking; connection to services; and, existing trees within and adjacent to the application site. In particular, all development should have some private open space (ideally a minimum of 100 sq. m), semi-detached/detached houses (and any extensions) should only occupy a maximum of 33% of their site, although this may rise to around 45% for terrace and courtyard developments. The scale, shape and proportion of the development should respect or complement the adjacent buildings and the plot density and size.

The site is located in the front garden area of 32 McLeod Drive where the character of the area is defined by a linear pattern of one plot depth modern detached dwelling houses set within landscaped plots fronting onto housing estate access roads. Properties on the north side of McLeod Drive sit slightly above road level in a single tier arrangement backing onto the West Highland railway line. None of the plots on McLeod Drive are two tier and those to the east of the application site are on average 29 - 30 metres deep. Plots in the wider area vary in size but there are no examples of new dwellings occupying the front gardens of existing dwelling houses that would cause privacy and overlooking issues. The proposed house plot within the existing front garden area has a depth of 16.3 metres. Excluding the front porch the proposed dwelling house would have a depth of 7.7 metres leaving a front garden depth of 3.3 metres and a rear garden depth of only 5.6 metres. The resultant window to window distance would be 16.4 metres and while the donor property does not have any upper windows it sits at a higher level than the proposed dwelling house and there is potential for a detrimental impact on privacy and residential amenity by virtue of overlook. A 1.8 metre high timber screen fence along the rear boundary of the new plot aims to deal with any privacy issues in terms of window to window distance but the development would be sub-standard as a consequence of the two tier arrangement and spacing between the buildings. The combination of a two tier backland development in an area of linear one plot development and the resultant separation between the existing and proposed house would be visually discordant, visually intrusive, would represent over development and would be out of character with the existing pattern of development in the area. As such the proposal is contrary to Policies LDP DM1, LDP 3, LDP 9 and SG LDP Sustainable Siting and Design Principles of the Local Development Plan which presume against development that is not compatible with its surroundings, that does not protect or enhance the built environment, that does not pay regard to the context within which it is located and has an adverse impact on the amenity and privacy of neighbouring properties and the surrounding area.

Two emails of objection were submitted in response to the application and issues concerning: inappropriate scale and massing; adverse impact the amenity of neighbouring properties; adverse impact on visual amenity; unsympathetic layout and siting; over dense development; precedent for development in front gardens; detrimental impact on residential amenity and privacy; and a negative impact on the value of properties in the area.

The proposal for a dwelling house in the front garden of an existing dwelling house would not be consistent with the provisions of the Argyll and Bute Local Development Plan 2015 and that the site currently occupied by a dwelling house is not capable of accommodating a further dwellinghouse without detriment to residential amenity and the pattern of development in the area. There are no other material planning considerations which would warrant anything other than the application being determined in accordance with the provisions of the development plan. As such the recommendation is to refuse.

(Q) Is the proposal consistent with the Development Plan: No
 (R) Reasons why Planning Permission or Planning Permission in Principle Should be Refused:

 See reasons for refusal below.

 (S) Reasoned justification for a departure to the provisions of the Development Plan: N/A

(T) Need for notification to Scottish Ministers or Historic Scotland: No

Author of Report: Jack McGowan Date: 23/08/16

**Reviewing Officer:** Howard Young **Date:** 12/07/17

**Angus Gilmour** 

**Head of Planning & Regulatory Services** 

#### REASONS FOR REFUSAL RELATIVE TO APPLICATION REFERENCE 16/01835/PP:

The site is located in the front garden area of 32 McLeod Drive where the character of the area is defined by a linear pattern of one plot depth modern detached dwelling houses set within landscaped plots fronting onto housing estate access roads. Properties on the north side of McLeod Drive sit slightly above road level in a single tier arrangement backing onto the West Highland railway line. None of the plots on McLeod Drive are two tier and those to the east of the application site are on average 29 - 30 metres deep. Plots in the wider area vary in size but there are no examples of new dwellings occupying the front gardens of existing dwelling houses that would cause privacy and overlooking issues. The proposed house plot within the existing front garden area has a depth of 16.3 metres. Excluding the front porch the proposed dwelling house would have a depth of 7.7 metres leaving a front garden depth of 3.3 metres and a rear garden depth of only 5.6 metres. The resultant window to window distance would be 16.4 metres and while the donor property does not have any upper windows it sits at a higher level than the proposed dwelling house and there is potential for a detrimental impact on privacy and residential amenity by virtue of overlook. A 1.8 metre high timber screen fence along the rear boundary of the new plot aims to deal with any privacy issues in terms of window to window distance but the development would be sub-standard as a consequence of the two tier arrangement and spacing between the buildings. The combination of a two tier backland development in an area of linear one plot development and the resultant separation between the existing and proposed house would be visually discordant, visually intrusive, would represent over development and would be out of character with the existing pattern of development in the area. As such the proposal is contrary to Policies LDP DM1, LDP 3, LDP 9 and SG LDP Sustainable Siting and Design Principles of the Local Development Plan which presume against development that is not compatible with its surroundings, that does not protect or enhance the built environment, that does not pay regard to the context within which it is located and has an adverse impact on the amenity and privacy of neighbouring properties and the surrounding area.

#### APPENDIX TO DECISION REFUSAL NOTICE

Appendix relative to application 16/01835/PP

(A) Has the application been the subject of any non-material amendment in terms of Section 32A of the Town and Country Planning (Scotland) Act 1997 (as amended) to the initial submitted plans during its processing.

No

Argyll and Bute Council Development and Infrastructure Services

Delegated or Committee Planning Application Report and Report of handling as required by Schedule 2 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013 relative to applications for Planning Permission or Planning Permission in Principle

Reference No: 18/02163/PP

Planning Hierarchy: Local Application

Applicant: Nicholas and Gillian Dunn

Proposal: Installation of replacement windows from timber sash and case to

white uPVC double glazed sash and case windows to include

formation of rear patio door, replacement door to side elevation and

new window opening in gable wall (kitchen area).

Site Address: 63 John Street, Helensburgh, Argyll and Bute, G84 9JZ

#### **DECISION ROUTE**

Sect 43 (A) of the Town and Country Planning (Scotland) Act 1997

#### (A) THE APPLICATION

#### i) Development Requiring Express Planning Permission

Installation of replacement windows
Formation of rear patio door
Replacement door to side elevation
New window opening in gable wall (kitchen area)

#### ii) Other Specified Operations

None

**(B) RECOMMENDATION:** It is recommended that planning permission be refused.

**HISTORY:** None (C) (D) **CONSULTATIONS:** None **PUBLICITY:** Listed Building/Conservation Advert Expiry Date: 13.12.2018 (E) (F) **REPRESENTATIONS:** None received i) Representations received from: N/A ii) Summary of issues raised: N/A SUPPORTING INFORMATION (G) i) Environmental Statement:: Not Required ii) An appropriate assessment under the Conservation (Natural Habitats) Regulations 1994: N iii) A design or design/access statement: N iv) A report on the impact of the proposed development e.g. Retail impact, transport impact, noise impact, flood risk, drainage impact etc: N (H) **PLANNING OBLIGATIONS** None Required **(I)** Has a Direction been issued by Scottish Ministers in terms of Regulation 30, 31 or 32: N (J) Section 25 of the Act; Development Plan and any other material considerations over and above those listed above which have been taken into account in the assessment of the application (i) List of all Development Plan Policy considerations taken into account in

#### **Argyll and Bute Local Development Plan adopted March 2015**

Policy LDP STRAT 1 – Sustainable Development

assessment of the application.

Policy LDP 3 – Supporting the Protection, Conservation and Enhancement of our Environment

Policy LDP 9 – Development Setting, Layout and Design

<u>Argyll and Bute Local Development Plan – Supplementary Guidance</u> SG LDP ENV 17 - Development in Conservation Areas and Special Built Environment Areas

(i) List of all other material planning considerations taken into account in the assessment of the application, having due regard to Annex A of Circular 3/2013.

Argyll & Bute Sustainable Design Guidance (2006)
Technical Working Note – Argyll & Bute Windows (April 2018)
Scottish Planning Policy (2014)
Managing Change in the Historic Environment – Windows (2010)
Historic Environment Circular 1 (2016)

- (K) Is the proposal a Schedule 2 Development not requiring an Environmental Impact Assessment: N
- (L) Has the application been subject of statutory pre-application consultation (PAC):

No Pre-application consultation required

- (M) Has a sustainability check list been submitted: N
- (N) Does the Council have an interest in the site: N
- (O) Requirement for hearing (PAN41 or other): N
- (P) Assessment and summary of determining issues and material considerations:

Planning permission is sought for the installation of 30 replacement windows, the formation of a new window opening and the formation of patio doors to 63 John Street, Helensburgh. This is a traditional, unlisted villa within the Upper Helensburgh Conservation Area. Although unlisted, this is a very attractive building with all of its original timber windows. The proposal is to replace all of these windows with sliding sash and case uPVC units. These windows will be similar in appearance to the existing windows, however the astragals will be surface mounted rather than separating the physical panes as the original windows do.

The application needs to be assessed against the policies of the Local Development Plan, the council's Technical Working Note – Argyll & Bute Council Windows and all other material considerations.

Policy LDP 3 of the adopted Local Development Plan considers that in all development management zones the planning authority will assess applications with the aim of protecting, conserving and, where possible, enhancing the built, human and natural environment. Section C of this policy states that development will not be supported where it does not protect, conserve or where possible enhance the established character of the built environment in terms of its location, scale, form and design.

This is further back up by SG LDP ENV 17 also seeks to resist development that will not enhance or preserve the character of the historic environment. It states that: "There is a presumption against development that does not preserve or enhance the character or appearance of an existing or proposed conservation area or its setting, or a Special Built Environment Area.

New development within these areas and on sites forming part of their settings must be of the highest quality, respect and enhance the architectural and other special qualities that give rise to their actual or proposed designation and confirm to Scottish

Historic Environment Policy 2011 and accompanying Managing Change Guidance Notes."

In order to assist in this assessment, the Council is in the process of adopting a Technical Working Note which aims to provide clear and consistent planning advice in relation to the replacement and refurbishment of windows in Listed Buildings and Conservation Areas. This document takes account of the aforementioned policies and the relevant Historic Environment Scotland documents including Managing Change in the Historic Environment series, specifically windows.

This **draft** Argyll and Bute Windows (Replacement Windows in Listed Buildings and Conservation Areas) Technical Working Note was approved by PPSL on 18th April. The document requires to undertake a period of public consultation before being adopted as non-statutory planning guidance but should in the meantime be afforded some weighting in determining proposals which include replacement windows in listed buildings and/or conservation areas.

The Technical Working Notes Argyll & Bute Windows describes that: "Windows are an essential element in the external character, appearance and composition of traditional buildings. They are an important element of a building's design and weatherproofing. The size, shape and position of the openings are significant, as re the form and design of the framing and glazing. Their style, detailing and materials help us to understand when a building was constructed or altered, its function and advances in related to glazing technology. In simple vernacular buildings considerable amount of the character comes from the windows. When replaced unsympathetically the appearance of the building is damaged, and the unity that comes from the repetition of window patterns and traditional materials, particularly in tenements and terraced properties, is diminished. Cumulatively this leads to an erosion of the character of the street and over time the whole area".

The document recognised the impact of unsympathetic windows can have on a building and the wider area. In order to provide a bespoke approach to replacement windows in the conservation area the document provides several statements with respect to the council's position depending on the quality of the building / area. For example, there are prime townscape blocks that may not be listed, but buildings that have retained their historic integrity and provide a significant degree of quality to the overall conservation area. Then there are de-valued townscape blocks which are buildings in secondary locations in conservation areas, which have been compromised by unsympathetic window and door replacements. Deciding if the building is a prime townscape block or a de-valued townscape block will determine the decision route.

The subject of the application site is a traditional 2 storey sandstone villa set within a block of 4 similar buildings, with a frontage onto John Street between Millig Street and Queen Street. These buildings are all very visible from the street and three out of the 4 have retained their original windows. These windows are timber sash and case units with astragals to the upper panes. They are integral to the character and appearance of the dwellings and the wider conservation area. It is therefore considered that this is a prime townscape block. The dwellinghouse that has had the windows replaced has done so without consent. These windows have been replaced with single pane units with surface mounted astragals and no stepped appearance. These windows undermine the character of the dwellinghouse and detract from the character and appearance of the conservation area.

It is therefore considered that the replacement windows are not consistent with the terms of the Council's Technical Working Note. It is therefore considered that the

installation of 30 replacement windows which do not exactly match the original timber windows in terms of materials and appearance will be visually intrusive, visually discordant and as such detract from and undermine the character and appearance of this traditional building. This will have a detrimental effect on the integrity and architectural quality of the building as a whole and in turn will undermine the character and appearance of the conservation area. The works are therefore considered contrary to policies LDP 3(C) of the Local Development Plan (adopted 26th March 2015), SG LDP ENV16 (a) and ENV17 of the Supplementary Guidance and the council's Technical Working Note on Replacement Windows in Argyll & Bute.

- (Q) Is the proposal consistent with the Development Plan: No
- (R) Reasons why Planning Permission or a Planning Permission in Principle should be refused:

The windows proposed replacement windows will have non-traditional frames and surface mounted astragals, which by virtue of their inappropriate uPVC material will have an unacceptable impact upon the appearance and the architectural and historic interest of the conservation area. They would fail to preserve the character of the conservation area and are contrary to the policy position expressed in Scottish Planning Policy and Managing Change in the Historic Environment.

The council's Technical Working Note Argyll & Bute Windows specifically sets out which buildings can be classed as Prime Townscape Blocks. This building, by virtue of its high visibility within the conservation area, its largely unaltered windows and set between two traditional villas who have also retained their original windows is considered to be one. Within prime townscape blocks, only refurbishment/repair or like for like timber replacement will be permitted. The introduction of uPVC windows, although the same style and method of opening, lack the elegance and refinement of traditional timber windows and the astragals will be surface mounted rather than separating the physical panes as the original windows do. As such they would appear visually intrusive, visually discordant and would detract from the character and appearance of the existing building and the wider conservation area.

The development is therefore contrary to LDP STRAT 1, LDP 3, LDP 9 of the Local Development Plan and SG LDP ENV 17 of the Supplementary Guidance which presumes against development which does not preserve or enhance the character or appearance of a the built environment, including Conservation Areas. The proposal is not consistent with the expectations of HES through their Managing Change in the Historic Environment guidance of the Councils Technical Working Note Argyll & Bute Windows April 2018.

(S) Plan:	Reasoned justification for a departure to the provisions of the Development			
(T)	Need for notification to Scottish Ministers or Historic Scotland: No			
Autho	or of Report: Stephanie Spreng	<b>Date:</b> 17.12.2018		

**Reviewing Officer:** 

Howard Young

**Dated:** 09/07/2019

Angus Gilmour Head of Planning, Housing and Regulatory Services

#### **GROUNDS FOR REFUSAL RELATIVE TO APPLICATION: 18/02163/PP**

1. The proposed replacement windows will have non-traditional frames and surface mounted astragals, which by virtue of their inappropriate uPVC material will have an unacceptable impact upon the appearance and the architectural and historic interest of the conservation area. They would fail to preserve the character of the conservation area and are contrary to the policy position expressed in Scottish Planning Policy and Managing Change in the Historic Environment.

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#### **NOTE TO APPLICANT**

For the purpose of clarity it is advised that this decision notice relates to the details specified on the application form dated 18/04/2018 and the refused drawing reference numbers;

- 1/16 Location Plan and Site Plan. Drawing Number 01
- 2/16 Front Elevation as Existing. Drawing Number 05, Rev B
- 3/16 Rear Elevation as Existing. Drawing Number 07, Rev B
- 4/16 Side Elevation as Existing. Drawing Number 06, Rev B
- 5/16 Side Elevation as Existing. Drawing Number 08, Rev B
- 6/16 Ground Floor Plan as Existing. Drawing Number 02, Rev B
- 7/16 First Floor Plan as Existing. Drawing Number 03, Rev B
- 8/16 Elevations and Dimensions of Windows Existing. Drawing Number 16
- 9/16 Ground Floor Plan as Proposed. Drawing Number 09, Rev B
- 10/16 First Floor Plan as Proposed. Drawing Number 10, Rev B
- 11/16 Front Elevation as Proposed. Drawing Number 12, Rev B
- 12/16 Side Elevation as Proposed. Drawing Number 13, Rev C
- 13/16 Rear Elevation as Proposed. Drawing Number 14, Rev B
- 14/16 Side Elevation as Proposed. Drawing Number 15, Rev B
- 15/16 Elevations and Dimensions of Windows (Proposed) Drawing Number 17
- 16/16 Details of Proposed Replacement Windows. Drawing Number 18

#### APPENDIX TO DECISION REFUSAL NOTICE

Appendix relative to application 18/02163/PP

(A) Has the application been the subject of any "non-material" amendment in terms of Section 32A of the Town and Country Planning (Scotland) Act 1997 (as amended) to the initial submitted plans during its processing?

Ν

**(B)** The reason why planning permission has been refused.

The windows proposed replacement windows will have non-traditional frames and surface mounted astragals, which by virtue of their inappropriate uPVC material will have an unacceptable impact upon the appearance and the architectural and historic interest of the conservation area. They would fail to preserve the character of the conservation area and are contrary to the policy position expressed in Scottish Planning Policy and Managing Change in the Historic Environment.

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# Agenda Item 3c

From: doak architect
To: localreviewprocess
Cc: Gillian Dunn

**Subject:** 19/0006/LRB:63 John Street, Helensburgh

**Date:** 31 October 2019 17:00:49

From:Chris Doak Architect

To: Local Review Body, Committeee Services (Argyll and Bute Council)

#### REVIEW NO.19/0006/LRB: 63 JOHN STREET, HELENSBURGH

I confirm receiving the Representation relating to our request for a Review of Refusal of Planning Permission, and having studied the Statement of Case from the Planning Authority, I would like to make comment as follows:

- 1. Our Application for Planning Permission related to the replacement of the windows of the house from timber sash and case to upvc sash and case, and also for the formation of patio doors to the rear, and formation of a new window opening in the side wall. The Decision Notice and the Statement of Case only make reference to the replacement of the windows. Why is there no mention of the patio doors and the gable window? Are these Permissable? Are these contentious?
- **2.** I think it is unfair to associate my clients' Application with the unauthorised replacement windows in the house of their close neighbour at 67 John Street.My clients are proposing to install high-quality,upvc sash and case windows not single pane,pivot windows.
- **3.** The Decision Notice and the Statement of Case mentions (on more than one occasion) that the proposed upvc sash windows have "surface mounted astragals". This is incorrect. The proposed windows that the Applicant intends to install have individual double-glazed units between the astragals, in the same fashion as a timber window would.
- 4. In the Appendix to Decision Refusal Notice there is a paragraph which reads as follows:

"This **draft** Argyll and Bute Windows (Replacement Windows in Listed Buildings and Conservation Areas) Technical Working Note was approved by PPSL (?) on 18th April. The document requires to undertake a period of public consultation before being adopted as non-statutory planning guidance, but should in the meantime be afforded some weighting in determining proposals which include replacement windows in Listed Buildings and Conservation Areas."

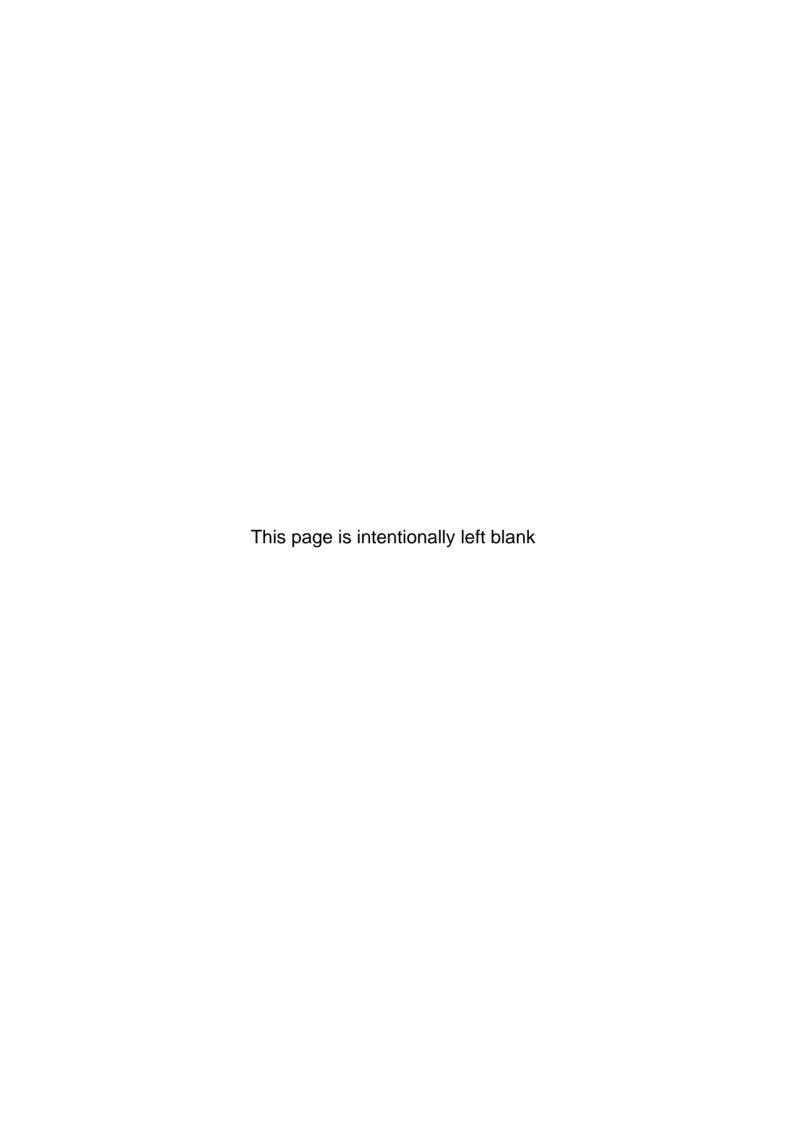
The Application for Planning Permission was made on 27 September 2018,and declared Valid by the Planning Department on 3 November 2018. At the end of December 2018, we were informed by the Planning Department, that the Application was likely to be Refused. It was not till 9 July 2019 that the Decision Notice was issued, and we did not receive the Notice for another four weeks. It seems unfair that the Application process was dragged out for months, and was then assessed on an "unadopted planning guidance", only approved by PPSL (sic) on 18 April 2019.

I trust that you find the above to be of interest and relevance, and we look forward to hearing of the Review Board's Decision. Thank you.

R	eg	ar	ds.	

Chris Doak

**Charyered Architect** 



Property Address: 63 John Street, Helensburgh, G84 9JZ

Review Reference Number: 19/0006/LRB

Reference Number of Planning Application: 18/02163/PP

**Agent: Mr Chris Doak (Architect)** 

Dear Sir

I write in support of the above appeal lodged on our behalf by our Architect, Mr Chris Doak.

We sought planning permission to replace our existing wooden sash and case windows with uPVC double glazed windows from the Rehau Heritage range and this was refused. The main basis for the refusal would seem to be:

...."the proposed replacement windows will have non-traditional frames and surface mounted astragals, which by virtue of their inappropriate uPVC material will have an unacceptable impact on the appearance and the architectural and historic interest of the conservation area."

in addition:

....."the uPVC windows, although the same style and method of opening, lack the elegance and refinement of traditional timber windows and the astragals will be surface mounted rather than separating the physical panes as the original windows do. As such they would appear visually intrusive, visually discordant and would detract from the character and appearance of the existing building and the wider conservation area."

It is also mentioned that our property sits between 'two traditional villas who have retained their original windows', thus replacing our windows would have a detrimental effect on not just the individual building but the street in general.

Whilst we understand the need to conserve and preserve architectural detail, we feel that refusal of planning permission in this case is unjustified.

Our current windows are in such a state of deterioration that they could be considered dangerous. The wooden sills, astragals and frames have been overpainted to such a degree that any visual fine detailing has been lost. The sills and frames are rotting to an extent that simple finger pressure produces deep holes in the frames. The windows are currently sealed shut with a thick layer of paint that not only covers the frame but impinges onto the glass by approximately 1cm either side of the astragals. I believe that the overpainting has been done in an attempt to disguise the underlying rotten wood and missing putty around the glass.



There are approximately only 5 windows with intact window cords. As mentioned, most of the window frames are sealed shut with paint, which poses a fire risk. On freeing up some of the frames it is apparent that the units are unstable and this again poses a danger, especially in the upper windows.

The insulation properties of single glazed windows are poor and this is impeded further by our existing unsafe and ill fitting windows.

In the attempt to better insulate our house and improve our individual carbon footprint we proposed to fit double glazed windows. Recent advances have allowed for almost identical looking uPVC windows to replace the original wooden ones. uPVC windows are roughly half the price of wooden framed double glazed units and cost is an important consideration in

any intended renovations. We have been quoted approximately £25,000 for uPVC windows and £45,000 for wooden windows. This is a considerable difference and an important consideration for us.

We were looking to instal Rehau Herritage windows an example of which is below:



#### **Features**

- Traditional design details and sight-lines of a timber box sash window, with all the benefits of uPVC, make this system the ideal replacement sash window. Traditional timber aesthetics can be replicated by combining sight-lines of the 42mm, 52mm or 62mm heritage sashes, with the deep 81mm heritage bottom rail. The 10mm incrementally stepped sash profiles allow for equal glazing sight-lines to run from top to bottom sash, creating an aesthetically pleasing finished product.
- Patented design details provide superb styling and easy installation.
- Triple chambered profiles ensure good <u>thermal insulation</u> achieves an 'A' Window Energy Rating (WER) using standard components and without the need for thermal inserts.
- Kitemark accredited extruded profiles produced in accordance with BS EN12608:2003 including a SEVERE rating for Classification of climatic zones.
- The system is approved BS7950:1997 (2007) security standards.
- Sound insulation is dependent on glazing specification. For more information please consult one of our <u>Commercial Sales Managers</u>. All profiles are accredited and extruded to the CEN A classification.
- Document L compliant.
- Choosing between either a run-through heritage style horn, or a clip-on version, you are able to replicate traditional timber aesthetics. These options maintain the integrity of building architecture.

- Exterior of sash has putty-line aesthetics with matching astragal bar and inside is sculptured with matching astragal bar.
- A stepped frame with either mechanically jointed sill or fully welded options..
- Triple brush seals for superior draught proofing.
- Anti-jemmy Security Bar for optimum security.
- Sizes up to 1800 X 3500mm.

We realise that 63 John Street is an important house architecturally, however we believe that its external appearance would be enhanced by replacement windows of the type we are considering. Whilst we understand that uPVC and wood have differences in character and appearance we find it hard to believe that installing Rehau Heritage windows would be significantly detrimental to the overall appearance of the property.

Indeed a short walk around the area shows many properties with replacement windows of a style similar to the Rehau Heritage we are proposing. Some are wooden and some are uPVC but we would argue that most people with normal vision would find it hard to tell the difference from the street.

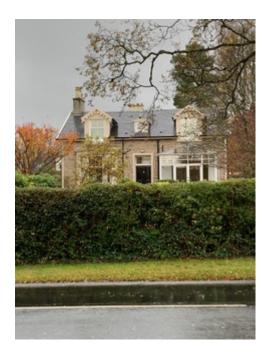
On close inspection it may be apparent that the windows were not wooden but part of the argument for refusal of planning for uPVC windows in this case is an overall detraction from the aesthetic of the street.

We have included some photographs of nearby houses. We know that some of the windows are uPVC as we know the occupants, but we disagree that this is obvious from the roadside.









In addition, it is mentioned that the houses on either side of our own have traditional windows. This is not the case. Number 65 has a fairly crude uPVC window in the upper middle dormer. We would argue that replacement with this type of window would be unacceptable, however this is not what we are proposing.



In summary, we would like a balanced reconsideration of our request to replace our existing wooden windows which are in very poor condition throughout, with Rehau Heritage sash and case uPVC windows. This would improve current fire safety of the property, reduce our carbon footprint and energy bills and in our opinion, improve the overall aesthetic of the house. It is not our wish to detract from the appeal of the property or the surrounding neighbourhood. We only wish to improve the longterm viability of the fabric of the house. We have to take costs into consideration and we feel that Rehau Heritage sash and case windows provide a realistic solution to the current issues with our traditional windows.

Yours faithfully

Gillian and Nicholas Dunn

